

# Appendices



written comments on the plan or any amendments of the plan. Written comment should be addressed to the Town Clerk who will record the transmittal and forward copies of the comments to the Plan Commission or Town Board for consideration.

The Town Board shall respond to written comments either individually or collectively by type of comments. Town Board responses may be in the form of written or oral communication, or by a written summary of the Town's disposition of the comments in the comprehensive plan.

### **PLAN COMMISSION ADOPTION OF PLAN BY RESOLUTION**

The Town of Wilson Plan Commission may recommend the adoption or amendment of the comprehensive plan only by the adoption of a resolution by a majority vote of the entire Commission at a regularly scheduled and publicly noticed meeting of the Plan Commission in accordance with s. 66.1001 (4) b. The vote shall be recorded in the official minutes of the Plan Commission. The resolution shall refer to maps and other descriptive materials that relate to one or more elements of the Comprehensive Plan.

### **DISTRIBUTION OF THE RECOMMENDED AND ADOPTED PLANS**

In accordance with State Statute 66.1001(4), *Procedures for Adopting Comprehensive Plans*, one copy of the recommended and adopted plan or amendment shall be sent to the following:

1. Every governmental body that is located in whole or in part within the boundaries of the local governmental unit.
2. Every local governmental unit that is adjacent to the local governmental unit which is the subject of the plan.
3. The Wisconsin Land Council
4. The Wisconsin Department of Administration
5. The Bay-Lake Regional Planning Commission
6. The public library that serves the Town of Wilson.

### **ADOPTION OF COMPREHENSIVE PLAN BY TOWN BOARD**

After adoption of a resolution by the Town of Wilson Plan Commission, the Town Board will adopt the Comprehensive Plan by ordinance only after holding at least one public hearing at which the ordinance relating to the Comprehensive Plan is discussed. A majority vote of the members-elect is necessary for adoption. That hearing will be preceded by a Class 1 notice under ch. 985 that is published at least 30 days before the hearing is held. The Class 1 notice shall contain at least the following information:

1. The date, time, and place of the hearing.
2. A summary, which may include a map, of the proposed Comprehensive Plan.
3. The name of an individual employed by the Town of Wilson who may provide additional information regarding the proposed ordinance.
4. Information relating to where and when the proposed comprehensive plan may be inspected before the hearing, and how a copy of the plan may be obtained.

Upon the day of publication of the public hearing notice, copies of the plan will be made available for public review at the nearest local library of the community and at the Wilson Town Hall. Written comments on the plan from members of public will be accepted by the Town Board at any time prior to the public hearing and at the public hearing.

## **ADDITIONAL STEPS FOR PUBLIC PARTICIPATION**

### **WEBSITE ACCESS**

Information to gain additional public participation and understanding of the Comprehensive Plans and the process of their development and adoption will be posted on the Bay-Lake RPC and Town websites.

### **ADDITIONAL STEPS FOR PUBLIC PARTICIPATION**

Supplementary methods to gain additional public participation could include informational memos, postcards, letters, posters or fliers.

### **STATE STATUTES**

Where there is a conflict with these written procedures and provisions of s. 66.1001 (4) Procedures for Adopting a Comprehensive Plan, the state statutes shall apply.

### **AMENDMENTS**

The Town Board may amend these procedures from time to time.

# **Town of Wilson**

## **Community Visioning Survey Results**

The Town of Wilson surveyed the residents and students in January 2005 regarding what they envisioned the town would look like in the year 2025. Surveys were sent to all landowners and interested parties to gather input on the town's vision. The responses by subject are listed below. This community input was used to create the town's vision statement that is to be the goal to be strived for during the implementation of the *Town of Wilson 20-Year Comprehensive Plan*.

### **Natural Resources/Cultural & Historic Resources**

- Protect
- Preserve
- Manage wisely
- Preserve state park areas and area around it not state-owned
- Preserve existing farms and farmland
- Preserve Indian Mound historic area
- Preserve nature
- Keep Black River culture
- Smart growth
- Lakes
- Streams/creeks
- Maintain current conservation areas and parks
- Keep things as they are
- Pave Indian Mound Park parking lot
- Sprinkling BAN in times of drought
- Monitor aquifer water level and CONSERVE
- Here in the Town of Wilson, we are blessed with the presence of the Kohler-Andrae State Park and its adjacent walking and horse riding trails. We also have historical Indian Mound Park (which could benefit from some improvement). We think that these assets pretty much fulfill the town's need for natural and historic resources.
- As is!
- Trees
- Woods
- JMKAC historical Tellen woods and fence
- Trails
- Maintain what we have and preserve more if possible
- Current sites preserved
- Lakefront
- Kohler-Andrae Park
- Good parks
- Clean beaches
- Pro-active protection of natural water courses, integrated with town basin-wide storm water management
- Pro-active protection of forests and incentives to replace and restore

- Clean rivers/streams
- Historical center
- Green space reserved
- Clean air

**Land Planning & Development** (i.e., zoning, lot sizes, densities, clustering, etc.)

- Single family
- Allow multi-family and planned unit development in specific areas
- Well thought out
- Keep trees preserved (natural surroundings)
- Give subdivisions character (hilly, non-flat roads)
- Residential areas only 10% more than current
- New residential lots minimum 1 acre
- Keep Black River unique
- Avoid unrestrained growth
- More trees in new areas
- Larger lots – 1/2 acre minimum
- Please slow down the development
- Setback rules for all residential housing (minimum and maximum) to control urban sprawl
- Don't develop too fast
- Limit home building
- Retain semi-rural atmosphere
- Small housing clusters
- 3/4 -1 acre lots
- We're very concerned that Town of Wilson is developing too fast (with regard to new homes being built and open farm fields too quickly disappearing). One of the main reasons that we moved here was the semi-rural atmosphere and that feeling seems to be disappearing. Please keep a close handle on the amount of home building allowed within the Town of Wilson so that in the next 10 to 20 years our semi-rural atmosphere is retained as much as humanly possible. It's very important, since once the land is lost to development, it's lost forever.
- Along the same line of thought, we would prefer to see smaller housing clusters with 3/4 to 1 acre lots as the norm, rather than simply the typical suburban sprawl, which we're afraid, will happen if close watch isn't kept over the amount of placement any new development.
- "Big" is not necessarily "better" and "less" is very often "more" in terms of quality of living. We don't picture Wilson as a large suburb of Sheboygan, but rather as an unincorporated semi-rural township that happens to be adjacent to the City of Sheboygan.
- No condos
- No lakeshore development
- 1/2 – 1 acre lots
- More trails in state park
- Farmland for housing minimum 20 acre each
- Subdivision 1/3 acre per lot
- Lot sizes large

- Green space
- Integrated housing, i.e., mixed use
- I would like a minimum of any future trees cut down for housing in “Black River Area”. Thank you.
- Cluster zoning
- Varied zoning
- Varied lot sizes
- Community storm retention
- Integrate Natural Resources/Cultural & Historic Resources, Land Planning & Development, Commerce & Industry, Housing, Agriculture/Farming and Recreation, as well as with all infrastructure
- Lake Michigan lot zoning
- Condo developments
- Housing for senior citizens
- Review land use plan

### **Commerce & Industry**

- Commercial and industry along corridor
- Individual zone hearings as needed
- Bring industry and shopping along side I-43 to attract new restaurant owners
- Give tax breaks to new restaurant owners who want to relocate or build
- Promote land for sale (advertisements)
- Contained to existing areas already zoned
- Clean industry
- Neat, well kept traditional buildings
- Town water system
- Business in/on major corridors or interstate
- Very little
- Keep Commerce & Industry to bare minimum
- Keep Wilson industry free, if possible
- If the town is to retain its rural atmosphere, commerce and industry should be kept to the bare minimum. The City of Sheboygan has all of the shops, stores, and industry that are needed in this immediate area. Let’s keep Wilson open and industry free.
- Small grocery store
- Control within designated areas industrial parks, etc.
- Developed along corridor
- Small business
- Professional offices
- Limited commercial
- No industrial
- Allocate to right places – Land Use Planning and Zoning
- More small business
- Develop “V”/”ok” intersection
- Office business park

## **Community Services** (i.e., schools, utilities, community facilities, emergency services)

- As presently available
- Open minded to more as may be needed
- Garbage pick-up should be included in taxes
- Same as existing
- Fire Department?
- Shopping areas/dentist/doctor
- Small business development along business drive
- Consider contracting fire services based on peer call cost
- City sewer system in all congested areas
- City (town) water supply in all congested areas
- At least one more centrally located fire station
- Restore branch pick-up twice a year
- Full-time fire and police, if mass development occurs
- We would like to see the restoration of twice-a-year branch pick-up service by the town. People without trailers have quite a problem with regard to disposal of branch and limb cuttings since this service was dropped. The same is true for large, heavy items like furniture, appliances, etc.
- Quick snow plowing (as is currently provided) is essential. The current service works well and of course must be expanded as the number of housing clusters expand.
- Fire and police protection will need to be substantially expanded if Wilson grows much more in terms of population. Full-time police and fire departments will likely be needed. This is yet another reason to keep the town small in terms of population growth.
- Garbage pick-up
- Bookmobile
- Snow removal
- Reinstate garbage dump site
- Available for all
- Snow plowing
- Small government
- Adequate as is
- Part-time town planner
- Fire station – SW area

## **Housing**

- Some areas zoned for multi-family
- Architectural review may be necessary
- Clean up the “shacks” by providing grants for them
- Entice for more neighborhood developments
- No street lights more than existing
- See also land planning points
- Single family
- Senior housing
- Single and two family/duplexes



- No need for multi-family
- We have good now, keep as is
- Senior housing - low rise, maintenance free
- No condos
- No multiple family
- One acre or more lots
- Control residential sprawl
- Mixed use
- Well maintained
- Affordable
- Aging population
- Active adults
- Cluster
- Condominium
- Keep deviation low to moderately low
- More single family homes
- Condo developments
- Senior citizen housing
- Planned growth

### **Transportation/Roads & Highways**

- Planning of expanded grid
- Continue excellent conditions of roads
- Keep roads nicely paved
- Continue to grow bike lanes on roads
- Maintained, smooth roads
- Expand business highway to four lanes
- Stop lights at Weeden Creek and Business Highway
- Bike/pedestrian ways on major roads
- No multi-plexes – Leave some trees!!
- Control traffic (lights, stop signs, etc.) at business ok and Weeden Creek Road SOON!!
- Developer pays for road repair
- More “Do Not Litter” signs
- Construction trucks drive slower in residential areas
- Compared to many areas, Wilson is very easy to get around in. We think that it’s important to do our best to retain the 45 to 55 mph speed limits wherever possible within the town. We do not feel that public transportation is needed and we double that it could be self-supporting even if it were considered.
- Bike trails in park
- Walking trails in park
- Only two lane roads
- Maintain what we have
- Planned for safety and well maintained
- Good roads

- Private roads
- Limited drive access to main roads
- Shoulder for bike/walk
- More bike/walking trails, interconnected with adjacent cities/towns/counties/state trails
- Taylor Drive extended
- Add bike paths to county roads

### **Agriculture/Farming**

- Protect family farms – discourage large corporate facilities
- Keep strict zoning
- Same as existing
- Increased working number of farms
- Maintain as much as possible
- Keep rural area atmosphere
- Don't allow mega farms
- Fine now
- More farm representation in town government
- Keep farms
- Maintain and encourage farming
- Retain as much land for farming as possible
- Clustered
- Multi-use
- No factory farms
- Protect farmers right to farm
- Protect farmers right to sell
- Fewer farms
- Bigger farms

### **Recreation**

- More parks needed (baseball, soccer, tennis, picnic areas)
- Same as existing
- Another small park near new housing developments
- More park space
- Baseball/softball/soccer fields
- No pools/tennis courts
- Playground areas
- Keep parks
- Small parks among housing clusters
- Share swim pools w/Sheboygan City
- In addition to the park and beach at Kohler-Andrae Park, small parks within the cluster housing developments are a good idea for children to play baseball, football, soccer and to simply run and play in to burn off energy. These can be 1-acre parcels having mowed grass and perhaps a minimal baseball diamond. Swimming pools and sports complexes are better left to the high schools and colleges to provide.

- Expand Kohler-Andrae Park to the west and south??
- Develop and maintain lake front – limit residential on lake front
- Available to all
- Bike path/trails
- Lakefront
- Parks
- Additional parks
- Walk/Bicycle paths

**ADDITIONAL COMMENTS:**

- Immediate Need: More cellular phone coverage
- There is a misconception that growth and progress are always good things, but this isn't necessarily the case 100% of the time. In a small, remote rural area, growth can be beneficial to the safety and convenience of the residents, but Town Wilson is not remote. We have the City of Sheboygan right next door. That means that the shopping, emergency services, cultural benefits and entertainment offerings of a much larger city are right there at our fingertips. Duplication of any of these offerings within our town is not really necessary and in many cases could not compete. Instead, we would like to see Town Wilson as a kind of get-away from the hustle and bustle of the bigger city, with a concentration instead on natural beauty and open farm lands.

## Town of Wilson Nominal Group Results

Questions Asked: What characteristics of the town should be maintained, improved, or eliminated? What do you like or dislike about the Town of Wilson? What unique features of Wilson should be preserved? What aspects of the town are improving? Declining?

<b>Top Responses</b>
Preserve Coastline in Natural (Rural) State more single family vs. condos.
Preserve farmland
Residential development Density Greater than 20,000 sq. feet.
Preserving Black River's integrity
Stormwater Management

To help determine which issues are the most important for the city to consider, issues were ranked using the following format: 5 points – priority issue; 4 points – for second priority; 3 points - third priority; 2 points – fourth priority; and 1 point – fifth priority. Points were calculated per issue to determine which ones were voted the top five issues.

<b>Score</b>	<b>Issue</b>
19	Preserve Coastline in Natural (Rural) state more single family vs. Condos
18	Preserve farmland
16	Residential Development density greater than 20,000 square feet.
14	Preserving Black River's integrity
12	Stormwater management
10	Work with city and county on main roads
9	Continue corridor development as needs arise
8	Development of recreation areas
5	Potential water tower/wells
5	Work with adjacent communities on land use plans such as village of Kohler
4	Industrial development that is sensitive to environment
4	Expansion of public services
4	Incorporation possibility
4	Plan for retention ponds in new and old developments
3	Multi-family development as buffer/blend between corridor development and single family residences.
0	Official road map
	Accessibility of emergency vehicles within new developments
	Plan for schools
	Provide for non-motorized recreational facilities

	<p>Maintain family farms-control corporate operations  Reasonable controls on residential development  No heavy industrial complex  More parks and open spaces  Some type of road grid planning for future  Preserve family farms  Control corporate farms  Continue corridor commercial development as needs arise  Hate seeing more housing being built to close to the state park  Never want to see city buses in our area  Preserve the open space  Preserve black river integrity  Hobby farms 5-10 acres ok  Large farm operations &gt; 300 milk cows not recommended  Large &gt; 2 unit apartments not acceptable  Single and double family housing is acceptable  Water tower or water system for town and commercial development  More parks and recreation  Transportation; Walking/Biking Paths  Population; sewage, garbage, fire &amp; police, water, schools  Industrial; corridors, type, environmental impact  Preserve agriculture  Work with city and county on main roads  Housing increase due to low taxes  Orderly development of industrial park  Ensure natural/ historic sites are preserved  Residential is orderly, scenic, high quality of life</p>
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# **Town of Wilson**

## **1<sup>st</sup> Open House Comments June 12, 2006**

35 people signed the attendance sheet. There were many more people in attendance than the 35 that were noted. Five people completed comment sheets. Their unedited comments are listed below.

### **1. My comments on the Open House:**

- Excellent-very informative
- Very informative
- Terrific idea-noise level was that of a good party, so people were really exchanging ideas and focused on the planning.

### **2. My comments on the Background Data and the Displays:**

- See above
- Good charts and maps
- Good work-nice to also have the amiable, personal explanations when there were questions.
- I took one of each and will need it and studied the displays.

### **3. My comments on the Future of the Town of Wilson (How should it be developed or preserved?):**

- Keep the “rural atmosphere” in subdivisions
- Preserve undeveloped areas
- Everything possible should be done to preserve the natural and open areas, as well as water quality. Every encouragement for continuation of remaining agriculture.
- I was encouraged by the list of priorities. Certainly we should preserve those things which are most loved in this area: the shoreline (keeping access to all in as many places as possible) and especially the wild shoreline; Black River as a green area with its original undergrowth and other vegetation-or a natural area for habitat; the farmland and open vistas; existing parks (such as Indian Mounds) and small preserves. Development in conservation communities sounds terrific-certainly condo development is to be avoided in any sensitive areas. Industrial and commercial development should be contained, made attractive, and energy efficient.
- I’ve always enjoyed the privacy in the towns and believe we should guard against population density.

### **4. My comments on Other Related Planning Topics:**

- Impressive work thus far – thanks!
- Keep the City of Sheboygan from any annexing of property in the township

**Town of Wilson**  
**2<sup>nd</sup> Open House Comments January 22, 2007**

20 people signed the attendance sheet. There were many more people in attendance than the 20 that were noted. No written comments were received. A few grammatical changes were noted and included in the final document.

# Sheboygan County

## Rare Species & Natural Communities List

The following list includes Sheboygan County's endangered resources (rare, threatened, or endangered species and high-quality natural communities) that have been recorded in the Wisconsin Natural Heritage Inventory (NHI), June 2005.

### WATER (AQUATIC) OCCURRENCES

#### ANIMALS

- Unicorn clubtail
- Blanding's turtle
- Red shouldered hawk
- Slippershell mussel
- Piping plover
- Black crowned night heron
- Elegant spreadwing
- A Side-swimmer
- Lake herring
- Swamp spreadwing
- Violet masked glider
- Amber winged spreadwing
- Butlers Garter Snake
- A Predacious Diving Beetle
- Northern Clearwater Crayfish
- Least darter
- Banded killifish
- Greater redhorse
- Pugnose shiner
- Ellipse
- Queen snake
- Striped shiner
- Northern ribbon snake
- Lake Chubsucker

#### PLANTS

- Swamp pink
- Small yellow lady's-slipper
- Marsh valerian
- Showy lady's-slipper
- Many headed sedge
- Waxleaf Meadowrue
- Rams head lady's-slipper
- Slender bog arrow grass
- Variegated horsetail
- Tufted hairgrass
- Common bog arrow grass
- Leafy white orchis
- White adder's-mouth
- Seaside crowfoot
- American Sea-rocket

#### NATURAL COMMUNITIES

- Northern wet forest
- Southern sedge meadow
- Lake -- soft bog
- Stream fast, hard, cold
- Open bog
- Floodplain forest
- Springs and spring runs, soft
- Lake shallow, hard, seepage
- Springs and spring runs, hard
- Alder thicket
- Shrub carr
- Hardwood swamp
- Spring pond
- Northern wet mesic forest
- Northern sedge meadow
- Lake shallow, hard, drainage
- Bog relict
- Interdunal wetland
- Lake deep, hard, drainage
- Emergent Marsh



## **LAND (TERRESTRIAL) OCCURRENCES**

### **ANIMALS**

- Barn owl
- Seaside grasshopper
- Phyllira tiger moth
- Cherrystone drop
- Northern goshawk

### **PLANTS**

- Large roundleaf orchid
- American gromwell
- Cuckooflower
- Long spur violet
- Sand reed grass
- Seaside spurge
- Narrow leaved vervain
- Thickspike
- Sticky goldenrod
- Early anemone
- Yellow gentian
- Clustered broomrape
- Indian cucumber root
- Forked aster
- Dragon wormwood
- Yellow evening primrose
- Hooker orchis
- One flowered broomrape
- Richardson sedge
- Marbleseed
- Small skullcap
- Dune thistle
- Hairy beardtongue
- Purple false oats
- Snow trillium
- Fragrant sumac
- Prairie dunewort
- Christmas fern
- Cooper's Milkvetch

### **NATURAL COMMUNITIES**

- Northern mesic forest
- Southern mesic forest
- Northern dry mesic forest
- Great lakes dune
- Great lakes beach
- Southern dry mesic forest

# Town of Wilson

## Historic Sites

The Architecture and History Inventory (AHI) is a collection of information on historic buildings, structures, sites, objects, and historic districts throughout the Wisconsin. **NOTE:** This inventory is compiled from entries submitted by residents who believe a structure or site has historical significance based on past use, architecture, etc. The State of Wisconsin does not confirm or dispute the properties submitted for inclusion on the list. This Inventory is housed at the Wisconsin Historical Society in Madison and is maintained by the Society's Division of Historic Preservation.

### Town of Wilson: Architecture & History Inventory

<u>Historic/Current Name</u>	<u>Dates/Notes</u>	<u>Address</u>
Town Wilson Hall	Cornerstone dated 1934	5933 South Business Drive
Firehouse	Cornerstone dated 1952	5536 Evergreen Drive
Black River Advancement Hall	Original firehouse Cornerstone dated 1937	435 Indian Mound Road
Tellen site	Cabin and artworks	5642 Evergreen Drive
St George Church	Original Construction 1860	N3985 CTH A
Trinity Lutheran Church	Cornerstone dated 1965 Replaces nearby original church	6522 South Business Drive
Wilson Lima #3	1862 - 1896	Six Corners north of St. George
Weeden School	1860s - 1959	4701 Weeden Creek Road
Jackson School	1855 - 1958	4540 Moenning Road
Wilson School	1855 - 1952	5940 South Business Drive
Riverview School	1873 - 1953	8044 Moenning Road
Harmony School	1874 - 1962	9110 Sauk Trail Road
Weeden Cheese Factory	1871 - 1948. Razed	SE corner Cty A and Cty EE
Carl Reich Cheese Factory	1875 - 1888. Razed	4819 Moenning / south of Cty EE
Spring Brook Cheese Factory	1877 - 1936	5617 Moenning / north of Stahl Road
Mayer Cheese Factory	1899 - 1902	SE corner Sauk Trail Road and Cty KK
Springborn Jr. Cheese Factory	1884 - 1888. Razed for I-43	Cty V and Sauk Trail Road
Springborn Sr. Cheese Factory	1878 - 1891	Middle Road south of Old Park Road
Lakeside Cheese Factory	1890 - 1969 Razed	3936 Park Road / corner with Middle Road
Elm Corners Cheese Factory	1916 - 1942	SE corner Cty A and Wilson Lima Road

Source: Wisconsin Historical Society at [www.wisconsinhistory.org](http://www.wisconsinhistory.org) and Marge Pearce, 2006

## **Town of Wilson**

### **Housing Programs and Resources**

There are a number of housing programs and tools available to assist Town of Wilson officials in obtaining and maintaining the desired housing environment they wish to provide their residents. An important first step in the successful utilization of those resources is ongoing education of citizens and local officials regarding the contents of the Housing Chapter of this comprehensive plan and on the importance of providing quality and affordable housing for all town residents. Elected and appointed town officials, as well as the citizens, need to understand the strong correlation between quality housing and the economic development, natural/cultural resources, land use, community facilities and transportation components of the city.

The following is a list of programs and resources available to implement the housing strategies found in Chapter 3 of this comprehensive plan. Some local implementation tools that compliment this list of programs and resources are the Town of Wilson's zoning ordinances and enforcement regulations.

#### **Federal Programs**

**U.S. Department of Agriculture -Rural Development** offers subsidized direct loans and non-subsidized guaranteed loan funds for the purchase and construction of homes by households in qualified rural areas of the state. The community must be of 20,000 or less, and there are special programs for Native Americans. Rural Development also provides low-interest mortgage loans for single family, owner-occupied residential home repair in rural areas. Some grants are available for very low-income elderly households. It provides funding through the 504 and the Housing Preservation Grant programs. [www.rurdev.usda.gov/wi/programs/rhs/](http://www.rurdev.usda.gov/wi/programs/rhs/)

**U.S. Department of Housing and Urban Development** provides vital public services through its nationally administered programs. It oversees the Federal Housing Administration (FHA), the largest mortgage insurer in the world, as well as regulates the housing industry business. The mission of the Office of Housing is to:

- Contribute to building and preserving healthy neighborhoods and communities;
- Maintain and expand homeownership, rental housing and healthcare opportunities;
- Stabilize credit markets in times of economic disruption;
- Operate with a high degree of public and fiscal accountability; and
- Recognize and value its customers, staff, constituents and partners.

Within the Office of Housing are three business areas:

1. HUD's Single Family programs include mortgage insurance on loans to purchase new or existing homes, condominiums, manufactured housing, houses needing rehabilitation, and for reverse equity mortgages to elderly homeowners.
2. HUD's Multifamily programs provide mortgage insurance to HUD-approved lenders to facilitate the construction, substantial rehabilitation, purchase and refinancing of multifamily housing projects, and healthcare facilities.
3. HUD's Regulatory programs are designed to assist homeowners and homebuyers to regulate real estate transactions. [www.hud.gov](http://www.hud.gov)

**US Department of Veterans Affairs** offers a number of programs and services for veterans and their dependents. In the area of housing, the department has several grants and loans available.

Many of the programs are made available through the State Department of Veterans Affairs or local veteran's affairs offices. [www.va.gov](http://www.va.gov)

## **State Programs**

**Wisconsin Department of Commerce Bureau of Housing (BOH)** helps expand local affordable housing and supports services to people without housing. The fifteen federal and state programs managed by the Bureau aid elderly persons, people with disabilities, low and moderate income residents, and the homeless population. The Bureau works closely with local governments and non-profit housing organizations to deliver financial and technical housing assistance and to strengthen the capabilities of housing organizations. More than \$40 million is distributed annually to improve the supply of affordable housing for Wisconsin residents. The bureau:

- administers federal housing funds such as Home Investment Partnerships, (HOME) and CDBG;
- administers a variety of programs for persons with Special Needs (Homeless);
- provides state housing funds through local housing organizations;
- coordinates housing assistance programs with those of other state and local housing agencies; and
- develops state housing policy and provides housing information and technical assistance. [www.commerce.wi.gov/housing](http://www.commerce.wi.gov/housing)

**The Wisconsin Housing and Economic Development Administration (WHEDA)** also manages several federal housing programs. One program, the Low Income Housing Tax Credit Program, encourages housing development by providing private investors with income tax credits when they invest in low income housing development. Tax credits are allocated to housing projects on a competitive basis.

Information about WHEDA programs can be obtained by telephoning (800) 362-2761 or by visiting its web site at [www.wheda.state.wi.us](http://www.wheda.state.wi.us)

**Wisconsin Historical Society's Division of Historic Preservation** administers a 25-percent state income tax credit for repair or rehabilitation of historic homes. The tax credit is available to owner-occupants of non-income-producing historic residences. The property must be listed in, or eligible for, the State or National Register, or be determined to contribute to a State or National Register historic district. Eligible activities are limited to exterior work, rehabilitation or structural, electrical, mechanical, and plumbing systems.

[www.wisconsinhistory.org/hp/architecture/tax\\_credit.asp](http://www.wisconsinhistory.org/hp/architecture/tax_credit.asp)

**Wisconsin Department of Veterans Affairs** makes available a variety of home acquisition and improvement programs for qualifying veterans and their dependents. These programs include the Home Purchase Program, Home Improvement Loan Program (HILP) may be used for additions, garage construction, repairs and remodeling (i.e., replace a roof, install new windows, a new furnace or a central air conditioning system) of a veteran's residence; and Primary Mortgage Loan (PML), that is different from the USDVA Home Loan Guaranty Program. [www.homeloans.va.gov](http://www.homeloans.va.gov)

**The Energy Assistance Bureau, within the Wisconsin Division of Energy**, provides services to Wisconsin qualified residential households with energy assistance and weatherization needs. The Wisconsin Home Energy Assistance Program (WHEAP) administers the federally funded

Low Income Home Energy Assistance Program (LIHEAP) and Public Benefits Energy Assistance Program. LIHEAP and its related services help over 100,000 Wisconsin households annually. In addition to regular heating and electric assistance, specialized services include emergency fuel assistance, counseling for energy conservation and energy budgets, pro-active co payment plans, and emergency furnace repair and replacement. Services are provided locally through county social services offices, Tribal governments, private non-profit or other government agencies. [www.heat.state.wi.us](http://www.heat.state.wi.us)

### **Local Programs**

**Sheboygan County Aging Resource Center** focuses their services to enable older citizens in the county to find and make use of the resources in their communities, helping them experience aging with self-sufficiency, security, and dignity. Their list of available services include Alzheimer's support, housing counseling, nutrition program, transportation, information, assistance, and benefit specialist.

**Sheboygan County Department of Human Services** provides a variety of housing related assistance to residents of the county to include refugee assistance, information on independent living services, and energy assistance.

**Lakeshore Community Action Program's** mission is to promote economic self-sufficiency and well-being of low-income persons through advocacy, community education, and resource development in Door, Kewaunee, Manitowoc and Sheboygan Counties. Primary housing services include:

- Provide emergency service to low income people to meet basic human needs of food and shelter; and
- Promote and develop affordable [rental housing](#) and [home ownership](#) opportunities for low-income persons through direct services, advocacy and community education regarding the housing needs of the low-income community. These services include Affordable Rental Housing; Rental Housing Development; Home Buyer Program; and Individual Development Accounts (IDA). [www.lakeshorecap.org](http://www.lakeshorecap.org)

### **National and Regional Not for Profit Organizations**

**Habitat for Humanity** has local affiliates and is responsible for raising funds, recruiting volunteers, identifying project sites and constructing owner-occupied housing for the benefit of participating low-income families. Their goal is to eliminate inadequate and poverty housing throughout the world. [www.habitat.org](http://www.habitat.org)

**Movin' Out, Inc.** creates opportunities for people with disabilities and their families to purchase and maintain their own homes, in housing and neighborhoods that are safe, affordable, accessible, and integrated. Movin' Out, Inc. is a housing organization providing information and assistance, housing counseling, and gap financing for purchase and rehabilitation to Wisconsin households with a member who has a permanent disability. [www.movin-out.org](http://www.movin-out.org).

**Tomorrow's Home Foundation** was created in 2000 for several purposes:

- Assist disabled persons in the purchase of a manufactured or modular home via a downpayment assistance grant;
- Provide emergency assistance grants designed to provide critical repairs so that individuals and families can stay in their manufactured or mobile home;

- create a method and mode for disposing of old, uninhabitable mobile homes that were blighting the countryside; and
- educate the manufactured and modular housing industry.

As a public charity, the Foundation provides a way to give back to the community for industry members and a method to assist populations that are underserved by other programs. For example, many other charitable and public service agencies do not provide housing assistance to persons in mobile home parks. The Tomorrow's Home Foundation fills this void. [www.tomorrowshomefoundation.org](http://www.tomorrowshomefoundation.org)

**WiFrontDoorHousing** is a web-based community service that is intended to better connect providers of housing and housing services to renters who are looking for these types of housing opportunities. Their goal is to provide access to up-to-date housing information with user-friendly tools. These tools are customized for each of our user groups: renters, landlords, property managers, and the housing agency staff that help people find and keep housing. [www.wifrontdoor.org](http://www.wifrontdoor.org)

**Rural Housing, Inc.** was created in 1970 by the Rural Electrical Cooperatives as a statewide non-profit. Over the years, they have had federal, state, and private funding. They have served hundreds of rural communities and non-profit organizations with technical assistance, grant applications and advice. They have assisted thousands of low-income families with information, funds to repair their septic and wells, assistances for rent, and funds to purchase homes or stay in their homes. Millions of dollars have been leveraged for the very low-income rural residents of Wisconsin to:

- Assist low-income families obtain adequate, safe and sanitary housing;
- Help low-income households acquire appropriate water and wastewater services;
- Enable small communities and local organizations to more effectively address the needs of those with substandard shelter;
- Demonstrate new services and new approaches to address rural housing problems; and
- Alert the public and private sectors about the housing, water, and community development needs of low-income rural residents. [www.wisconsinruralhousing.org](http://www.wisconsinruralhousing.org)

**The Wisconsin Partnership for Housing Development** works with local governments as consultants to help them understand their housing needs and find solutions, and as technical advisors that work under contract to HUD to help local governments design new housing programs or create local housing partnerships. Putting together the right combination of people and resources is essential to finding effective approaches to local or regional housing problems. We have experience in working with neighborhoods, villages, cities, counties and metropolitan areas, as well as grassroots community leaders and those most directly affected by poor housing and declining neighborhoods. [www.wphd.org](http://www.wphd.org)

**Catholic Charities** agencies strengthen their communities by empowering the people within them. They help families and individuals overcome tragedy, poverty, and other life challenges. Every agency is unique. They share a common goal of providing the services and programs that their particular community needs the most. Over 220,000 compassionate volunteers, staff, and board members comprise the driving force behind the Catholic Charities network. Their commitment goes beyond meeting peoples' daily needs. They build hopeful futures by helping people take control of their lives. [www.catholiccharitiesinfo.org](http://www.catholiccharitiesinfo.org)

**NeighborWorks® America** is comprised of local organizations and Neighborhood Housing Services of America, which has successfully built healthy communities since 1978. Together, with national and local partners, NeighborWorks creates new opportunities for residents while improving communities. NeighborWorks America is national nonprofit organization created by Congress to provide financial support, technical assistance, and training for community-based revitalization efforts. [www.nw.org](http://www.nw.org)

## Town of Wilson

### Economic Development S.W.O.T. Analysis

Wisconsin State Statute 66.1001 requires the *Town of Wilson 20-Year Comprehensive Plan* include an element that specifically focuses on economic development. This element provides a detailed description and analysis of the city’s current economic climate. In order to identify the most important economic development issues within the town, the Bay-Lake Regional Planning Commission staff conducted an **Economic S.W.O.T. Exercise** (Strengths, Weaknesses, Opportunities, and Threats) with the Plan Commission and advisory committee members in April 2006. To gather additional input, a sub-committee met to discuss the town’s economic climate. The issues listed below were gathered during the S.W.O.T. exercise. This input was instrumental in preparing the town’s economic development strategies found in Chapter 3 of this plan. These development strategies will help the Town of Wilson promote its strengths, minimize its weaknesses, take full advantage of its opportunities, and offset its potential threats.

#### STRENGTHS

Strengths are existing resources and capabilities that can be used as a basis for developing a successful economic development plan.

Significant amount of development potential but still allowing a rural feeling
We have to best location for future development
Kohler-Andrae State Park
Nature areas
Country feel
Farms
Indian Mound Park
Bike Trail
Parks & Forestry Commission
Maintenance Site
Sleep Inn Motel
Judy’s Place
Strong family ties – good businesses in place
One of the top five state parks in the state
Businesses geared to public – both local & non – but with a top state park, Hotel & Banquet Center among others, what else do tourists need?
Good fire department
Lower taxes
Less restrictions via codes/zoning
Existing business park – but no tenants
Sewer services
High visibility from I-43
Ability to live close to where you work
The town of Wilson does not need to have a business development plan.
The town does need to continue to plan what business activities are appropriate for different land areas.
Lots of opportunity for growth – open land
People who care about the rural life & have moved here to experience it.
Beautiful wooded, mature growth forests
Lack of street lights, ambulance sirens, kids racing cars up and down road



South Business Drive will eventually be 4 lanes of traffic from Sheboygan to CTY V/I-43
Taylor Drive will eventually extend and meet up with South Business Drive.
The area east of South Business Drive should primarily remain as residential as possible
The business/commercial properties should remain along frontage roads adjacent to the Interstate
Frugally run township to keep taxes low
Small town atmosphere

## WEAKNESSES

A weakness is a limitation or the absence of certain strengths that can potentially keep the town from achieving its objectives.

Lack of focus
We do not have the capital that most cities have
Traffic/speeding
City people moving to the country but still think they live in the city
No food market
No Laundromat
Need to grow carefully but not an attitude of no growth
Access to I-43
Need better road maintenance
Water supply & pressure
3 phase power capability through Sauk Trail Rd.
Town Board needs to be more favorable to existing businesses (not excessive requirements – permits, fees, ect.)
Lack of Municipal water system
Costs of infrastructure are the responsibility of the business owner
Cost per acre in business park is more expensive than Sheboygan Industrial Park
Marketing plan for the Town of Wilson
Sewer system is limited to east of I-43 and south to Cty. Tr. V
Inabilities to have sewer service west of I-43 – does this also mean no sewer services are available for the west side of the V/I-43 Interchange?
The predominant common desire of town residents is to maintain low development density (in aggregate) and natural qualities.
The need is to maintain compatible adjacent land use and availability of land for economic use.
Expand technology
Environmental pollution
Lack of Tax base...the City of Sheboygan attempts to annex more and more cell phone coverage
Lack of telephone lines for high speed internet telephone service (“I can’t get high speed internet service from SBS – too far away from the main line of excel.net – too many trees.” – Claudia Bricks)
Roads and Frontage Road – only exit one exit from I-43/V/OK - this will need to expand or widen
Lack of municipal water system, pond system like Aldrich Chemical Co. – need more pressure
No sewer system on west side of I-43
What about Jewish burial area/cemetery?
Limited cable access
Lack of universally accessible water supply
Municipal water – only for those who want it – don’t force on those who don’t need it
Farmers selling out to developers for money
Need agreement with the city to not take land
Farmers exempt from so many things and pay low taxes, but end up selling for a lot

## OPPORTUNITIES

An opportunity is any favorable situation or resource that could enhance economic development.

Development opportunities with Kohler Co. on company land
Location at present time
Room for businesses on the frontage road
A nice restaurant
Support existing businesses!!!
Keep a rural setting going to state park entrance
Update technology needs
Lower taxes
Close access to I-43
Business park
Lower density
Favorable land use plan
Will Cty. Tr. V corridor become available for highway commercial development?
The town has land
Open space, parks, hiking/biking trails, ponds
Lakeshore shore line
Makes it easy for home based businesses to exist
A manufacturing park
Business corridor along V/OK – attract small “clean” businesses
Electricity is available – capacity is there
Keep the businesses that exist here – HERE (zoning)
Low taxes
Greenspace
Natural areas
Low density

## THREATS

Threats are potential obstacles Wilson is facing concerning economic development.

City of Sheboygan encroachment
The City of Sheboygan lacks location that we have that they may want
Annexation
Water?
Only one access to I-43 – the wrong type of business could create traffic problems for town residents
Annexing land into the city
Security issues of growing too close to agriculturally zones areas
Annexation by the city of Sheboygan
No real plan available to encourage land owners to remain in the town of Wilson
Too much restriction
Too much spontaneous building without planning to keep the area the way that has been – quiet, woodsy, rural, simple. Non-city life
Apartment complexes that put too many people in too small an area (population density) must have a balance
Ground water/table lessened by overuse
Wetlands – keep them
Annexation from City of Sheboygan
Building subdivisions with houses too close together
Manufacturing – not big polluters
Annexation by the City of Sheboygan

Pollution
Depletion of the water supply
Urban sprawl
Ruining the beautiful landscape
Growing too fast
Keep lots – residential – larger, not smaller
Annexation
Against heavy industry and too much development especially west of I-43.

# Town of Wilson

## Economic Development Programs and Resources

This section briefly explains the programs and resources available to the City of Oconto on each government level that are designed to help grow the local economy through the extension and upgrade of existing infrastructure and the addition of businesses through development, recruitment, and expansion efforts.

### Federal

#### US Department of Commerce, Economic Development Administration (EDA)

EDA was established to work with states and regional planning commissions (economic development districts) to generate new jobs, retain existing jobs, and stimulate industrial and commercial growth in economically distressed areas and regions of the United States. The purpose of its program investments is to provide economically distressed communities with a source of funding for planning, infrastructure development, and business financing that will induce private investment in the types of business activities that contribute to long-term economic stability and growth. EDA's investments are strategically targeted to increase local competitiveness and strengthen the local and regional economic base. There are a number of investment programs offered by EDA.

**The Public Works Program** was established to empower distressed communities to revitalize, expand, and upgrade their physical infrastructure to attract new industry, encourage business expansion, diversify local economies, and generate or retain long-term, private sector jobs and investment. **Economic Adjustment Assistance Program** assists state and local interests to design and implement strategies to adjust or bring about change to an economy. The program focuses on areas that have experienced or are under threat of serious structural damage to the underlying economic base. **The Research and Technical Assistance Program** supports research of leading edge, world class economic development practices as well as funds information dissemination efforts. **The Technical Assistance Program** helps fill the knowledge and information gaps that may prevent leaders in the public and nonprofit sectors in distressed areas from making optimal decisions on local economic development issues. **EDA's Partnership Planning Programs** help support local organizations (Economic Development Districts, Indian Tribes, and other eligible areas) with their long-term planning efforts and their outreach to the economic development community on EDA's programs and policies. (source: [www.eda.gov](http://www.eda.gov))

#### US Department of Housing and Urban Development

**CDBG Entitlement Communities Grants** are annual grants given on a formula basis to entitled cities, including the City of Green Bay, and counties to develop viable urban communities by providing decent housing and a suitable living environment, and by expanding economic opportunities, principally for low- and moderate-income persons. Entitlement communities develop their own programs and funding priorities. Focus is on serving low-and moderate-income persons, and prevention and elimination of blight. Eligible activities include relocation and demolition; construction of public facilities; and assistance to profit-motivated businesses to

carryout economic development and job creation/retention activities. To receive its annual CDBG entitlement grant, a grantee must develop and submit to HUD its Consolidated Plan.

**Economic Development Initiative (EDI)** provides grants to local governments to enhance both the security of loans guaranteed through Section 108 Loan Program and the feasibility of the economic development and revitalization projects they finance. EDI has been the catalyst in the expanded use of loans through the Section 108 Program by decreasing the level of risk to their CDBG funds or by paying for some of the project costs. There are congressionally earmarked and competitive BDI grants. Competitive EDI grants can be only be used in projects also assisted by the Section 108 Loan Program. Eligible activities include property acquisition, rehabilitation of public owned property, and economic development activities.

**Brownfields Economic Development Initiative (BEDI)** is a key competitive grant program HUD administers to stimulate and promote economic and community development. BEDI is designed to assist cities with the redevelopment of abandoned, idled, and underused industrial and commercial facilities where expansion and redevelopment is burdened by real or potential environmental contamination. The purpose of the BEDI program is to spur the return of brownfields to productive economic use through financial assistance to public entities in the redevelopment of brownfields, and enhance the security or improve the viability of a project financed with Section 108- guaranteed loan authority. Therefore, BEDI grants must be used in conjunction with a new Section 108-guaranteed loan commitment.

**Section 108 Loan Guarantee Program** loan guarantee provision of the CDBG program. It provides communities with a source of financing for economic development, housing rehabilitation, public facilities, and large-scale physical development projects. Eligible applicants include entitlement communities. Activities eligible for Section 8 financing include economic development activities eligible under CDBG, acquisition of real property, rehabilitation of public property, installation of public facilities. As an entitlement community, Green Bay may apply for up to five times the latest approved CDBG entitlement amount minus any outstanding Section 108 commitments and/or principal balances of Section 108. The principal security for the loan guarantee is a pledge by the applicant public entity of its current and future CDBG funds. The maximum repayment period for a Section 8 loan is twenty years. (source: [www.hud.gov](http://www.hud.gov))

### USDA Rural Development

The office offers a variety of funding options for many types of business ventures to include agriculture, manufacturing, processing, services, commercial, and retail. Rural Development is also instrumental in providing much needed financial resources to communities for infrastructure improvements and expansions primarily for waste water and water treatment facilities. They have direct and guaranteed loans for businesses and communities in addition to a number of grants.

The **Rural Business Opportunity Grant Program** provides technical assistance, training, and planning activities that improve economic conditions in rural areas of 50,000 people or less. A maximum of \$1.5 million per grant is authorized. **Rural Utilities Service (RUS) Grant Program** is designed to promote economic development and/or job creation projects including, but not limited to: project feasibility studies, start-up costs, incubator projects, and other reasonable expenses. Grants can be provided to rural communities through RUS borrowers to be used for revolving loan funds for community facilities and infrastructure, and for assistance in conjunction with rural economic development loans.

**Rural Business Enterprise Grants Program (RBEG)** was established for public bodies, private nonprofit corporations, and federally-recognized Indian Tribal groups to finance and facilitate development of small and emerging private business enterprises located in areas outside the boundary of a City, or unincorporated areas of 50,000 or more and its immediately adjacent urbanized or urbanizing area. The small, or emerging business to be assisted must have less than 50 new employees, less than \$1 million in gross annual revenues, have or will utilize technological innovations and commercialization of new products and/or processes to be eligible for assistance. Funds can be used for a variety of things including, but not limited to: construction of buildings and plants, equipment, access streets and roads, parking areas, utility and service extensions, and a variety of other costs.

**The Intermediary Relending Program** money is lent to private non-profit organizations, any state or local government, an Indian Tribe, or a cooperative that is relented to by the intermediary to the ultimate recipients. The ultimate recipient must not be able to receive financing at reasonable rates or terms. (source:[www.rurdev.usda.gov](http://www.rurdev.usda.gov))

US Department of Commerce National Oceanic and Atmospheric Administration (NOAA)

**Coastal Zone Management Program (CZMP)** assists local and state governments in managing and revitalizing coastal areas for mixed-use development. The competing goals of commercial and industrial development, tourism, environmental protection, transportation and recreation are discussed in coastal management plans. The CZMP seeks to maintain the economic welfare of coastal communities and ecosystems through intergovernmental cooperation. The CZMP supports states through financial contributions, technical advice, participation in state and local forums, and through mediation. Wisconsin CZMP programs currently protect wetland ecosystems, reduce non-point pollution sources, reduce erosion and assist in meeting state and regional coastal goals. (source:[www.coastalmanagement.noaa.gov/czm](http://www.coastalmanagement.noaa.gov/czm))

US Environmental Protection Agency

**Brownfields Assessment and Cleanup Cooperative Agreements** objectives are to provide funding to inventory, characterize, assess, and conduct planning and community involvement related to brownfield sites; to capitalize a RLF fund; and to carry out cleanup activities at brownfield sites that are owned by the grant recipient. Eligibility for the assessment, RLF, and cleanup grants includes a general purpose unit of local government. This is a competitive grant program. There are separate guidelines for each of the three areas. Grant amounts are based on size and type of contamination, ranging from \$200,000 to \$350,000. (source: [www.epa.gov](http://www.epa.gov))

US Department of the Interior - National Park Service

**Land and Water Conservation Fund (LWCF)** is a visionary and bipartisan program, established by Congress in 1964 to create parks and open spaces, protect wilderness, wetlands, and refuges, preserve wildlife habitat, and enhance recreational opportunities. States receive individual allocations of LWCF grant funds based on a national formula. Then states initiate a statewide competition for the amount available to award via matching grants. (source: [www.nps.gov](http://www.nps.gov))

## Small Business Administration (SBA)

The **SBA** provides financial, business counseling and training, and business advocacy to foster the development and success of small businesses. Financial assistance comes in the form of loans and grant programs including the 7(a) Loan Guarantee, Prequalification Loan, 7(m) Micro Loan, CDC/504 Loan, CAPLines Program, and 8(a) Business Development Program. (source: [www.sba.gov](http://www.sba.gov))

## **State**

### Wisconsin Department of Commerce

The federally funded **Community Development Block Grant (CDBG)** program can be used for housing, economic development and public facility improvements. The program is designed to assist economically distressed smaller communities with improvements to such things as utilities and streets, fire stations, community centers, and housing rehabilitation, as well as many other improvements needed by a community. The **CDBG-Economic Development (ED)** program assists large businesses that will invest substantial private funds and create approximately 100 jobs as they expand or relocate in Wisconsin. Funds are awarded to a community, which then loans the funds to a business. The **Major Economic Development (MED) Program** is designed to assist businesses that will invest private funds and create jobs as they expand in or relocate to Wisconsin. The **Rural Economic Development (RED) Program** provides working capital or fixed asset financing for businesses with fewer than 50 employees.

Specifically, the **CDBG-Public Facilities for Economic Development (PFED)** program is designed to assist communities with expanding or upgrading their infrastructure to accommodate businesses that have made a firm commitment to create jobs and invest in the community. The **CDBG-Public Facilities (PF)** component helps eligible local governments upgrade community facilities, infrastructure, and utilities for the benefit of low- to moderate-income residents. The **Main Street Program** offers a variety of resources to include façade grants and technical and financial assistance to stimulate the revitalization of their respective areas. The **Brownfields Initiative** provides grants to persons, businesses, local development organizations, and municipalities for environmental remediation activities for brownfield sites where the owner is unknown, cannot be located or cannot meet the cleanup costs. The **Community-Based Economic Development Program (CBED)** is designed to promote local business development in economically-distressed areas. The program awards grants to community-based organizations for development and business assistance projects and to municipalities for economic development planning. The program helps community-based organizations plan, build, and create business and technology-based incubators, and can also capitalize an incubator tenant revolving-loan program. The **CDBG-Blight Elimination and Brownfield Redevelopment Program (BEBR)** can help small communities obtain money for environmental assessments and to remediate brownfields. The **CDBG-Emergency Grant Program** can help small communities repair or replace infrastructure that has suffered damages as a result of catastrophic events. Call 608-266-8934.

**Community Development Zone (CDZ)** designation is a tax credit program for businesses planning to expand, relocate or start in the designated Community Development Zones (CDZ). *CDZs in the BLRPC district include the Cities of Green Bay, Sturgeon Bay, Two Rivers, and Manitowish; and the Counties of Florence, Marinette, and Oconto.* These tax credits are to be applied against a company's Wisconsin income tax liability. These credits are based on the

number of new jobs that a company creates, and the wage level and benefit package that are offered to the employees. The **Enterprise Development Zone (EDZ)** program provides tax incentives to new or expanding businesses whose projects will affect distressed areas. Based on the economic impact of a proposed business project, the Department of Commerce will be able to designate an enterprise development zone. A zone is “site specific” and applies to only one business.

To compliment the bricks and mortar component of Commerce, there is funding specifically earmarked for employee training. Eligible businesses looking to train a significant number of its current or incoming workforce can apply for and receive a direct grant from Commerce for **Customized Labor Training (CLT)**. Companies with a few employees seeking training are eligible for the **Business Employees Skills Training (BEST)** program. The focus of both programs is on the training or retraining of employees to incorporate new technologies or manufacturing processes.

Commerce provides financial resources to encourage the development of small businesses. Potential entrepreneurs can access an **Early Planning Grant (EPG)** of up to \$3,000 to obtain professional services necessary to evaluate the feasibility of a proposed start-up or expansion or develop a business plan. The **Entrepreneurial Training Grant Program (ETG)** is a comprehensive course designed to provide hands-on assistance in the writing of a business plan. The technical assistance can be provided by the *Small Business Development Center (SBDC) at UW-Green Bay* or the regional *Service Core of Retired Executives (SCORE)* office.

Other programs offered by Commerce include: the **Employee Ownership Assistance Loan (EOP) Program** can help a group of employees purchase a business by providing individual awards up to \$15,000 for feasibility studies or professional assistance. The business under consideration must have expressed its intent to downsize or close. **Industrial Revenue Bonds (IRB)** are municipal bonds whose proceeds are loaned to private persons or to businesses to finance capital investment projects. All Wisconsin municipalities, cities, villages, and towns are authorized to issue IRBs. The **Technology Development Fund (TDF)** program helps Wisconsin businesses research and develop technological innovations that have the potential to provide significant economic benefit to the state. The **Technology Development Loan (TDL)** program helps Wisconsin businesses develop technological innovations that have the potential to provide significant economic benefit to the state. This program is designed to help businesses commercialize new technology.

The **Minority Business Development (MBD) Loan Program** provides low interest loans to assist minority-owned companies with land and equipment purchase, working capital, and construction. The **Wisconsin Trade Project Program** can help small export-ready firms participate in international trade shows. The **Milk Volume Production (MVP) Loan Program** enables farmers to increase milk production by offering loan interest loans to purchase additional dairy cattle. The **Dairy 20/20 Early Planning Grant Program** covers third party services to assist the applicant with start-up, modernization, or expansion of a dairy operation. (source: [www.commerce.state.wi.us](http://www.commerce.state.wi.us))



### Wisconsin Department of Transportation

The **Transportation Economic Assistance (TEA)** grants provide up to 50% of costs to governing bodies, private businesses, and consortiums for road, rail, harbor, and airport projects that help attract employers to Wisconsin, or encourage business and industry to remain and expand in the state. Grants up to \$1 million are available for transportation improvements that are essential for an economic development project. The amount of DoT provided funding is dependent on the number of jobs being created or retained. The 50% local match portion can come from a combination of local, federal, state, or in-kind services.

In 1979, the **Harbor Assistance Program (HAP)** was created to assist harbor communities along the Great Lakes and Mississippi River in maintaining and improving waterborne commerce. Port projects typically include dock reconstruction, mooring structure replacement, dredging, and construction of facilities to hold dredged materials. The **Freight Rail Infrastructure Improvement program (FRIP)** and **Freight Rail Preservation program (FRPP)** were created to maintain and improve rail services throughout Wisconsin.

The **State Infrastructure Bank (SIB) program**, similar to a private bank, offers a range of loans and credit options to help finance eligible surface transportation projects. The money can be used in conjunction with other programs. SIBs offer Wisconsin the ability to undertake transportation projects that would otherwise go unfunded or experience substantial delays. Communities can borrow the money to provide needed transportation infrastructure improvements to help preserve, promote, and encourage economic development and/or promote transportation efficiency, safety, or mobility. The Wisconsin SIB program is a revolving loan program providing capital for transportation projects from loan repayments and interest earned from money remaining in the bank. Eligible projects include constructing or widening a road linking an intermodal facility and providing better access to commercial and industrial sites. WisDOT charges 2 percent interest on the loan principal, with projects amortized up to 25 years. Eligible applicants are local units of government, Amtrak Railroad, private non-profit organizations, and Transit Commissions. (source: [www.dot.wisconsin.gov](http://www.dot.wisconsin.gov))

### Wisconsin Department of Tourism

Funding is available for local communities and regions to design their own marketing effort. The most popular and utilized program is the **Joint Marketing Grant (JEM)**. The grants are to assist in paying for the costs associated with developing a stronger advertising and public relations campaign to promote tourism. (source: <http://agency.travelwisconsin.com>)

### Wisconsin Department of Agriculture, Trade, and Consumer Protection

Financial resources are provided to help grow and diversify the state's agriculture industry. The **Agricultural Development and Diversification (ADD)** grant is awarded to projects that may create new opportunities within agriculture through new value-added products, new market research, new production or marketing techniques, or alternative crops or enterprises. Maximum grants are \$50,000. Eligible applicants are individuals, associations, agri-businesses, and industry groups. (source: <http://datcp.state.wi.us>)

## Wisconsin Department of Administration

**Wisconsin Coastal Management Program** was established in 1978 under the Federal Coastal Zone Management Act. Coastal management is defined as achieving a balance between natural resource preservation and economic development along our Great Lakes coasts. All counties adjacent to Lakes Superior and Michigan are eligible to receive funds. Coastal Management Grants are available for coastal land acquisition, wetland protection and habitat restoration, non-point source pollution control, coastal resources and community planning, Great Lakes education, and public access and historic preservation. (source: [www.doa.state.wi.us](http://www.doa.state.wi.us))

## Wisconsin Department of Natural Resources

**Brownfields, Green Space and Public Facilities** grants help local governments clean-up brownfield sites intended for long-term public benefit, including green spaces, development of recreational areas or other uses by local governments. A city, village, town, county, redevelopment authority, community development authority, or housing authority is eligible to apply for funds. Eligible costs include remedial action plans and/or costs to develop a Remedial Action Plan. No grant may exceed \$200,000. The match requirement (20-50 percent) is determined by the amount of the grant. Site access and completed Phase I and II Environmental Site Assessments are required to receive a grant. Application deadline has been each year in January. (source: [www.dnr.state.wi.us](http://www.dnr.state.wi.us))

## Wisconsin Housing and Economic Development Authority (WHEDA)

is responsible for a number of housing and economic development functions. WHEDA works with local and state economic development professionals, businesses, and lending institutions to help an individual expand or modernize a farm or business. **Loan Guarantees, direct loans, New Market Tax Credits, and interest rate subsidies** are utilized within a financial package to help ensure the project has the best chance for long term success. (source: [www.wheda.com](http://www.wheda.com))

Other state resources include: *Impact Seven, Inc.*, is one of more recognizable statewide organizations that provide micro-loans for small business start-ups and expansions. (source: [www.impactseven.org](http://www.impactseven.org)) The *Wisconsin Women's Business Initiative Corporation (WWBIC)* also provides micro-loans to predominately women, people of color, and those of lower incomes. (source: [www.wwbic.com](http://www.wwbic.com)) The *Wisconsin Business Development Finance Corporation* provides financial assistance and resources to business and lenders throughout the state. (source: [www.wbd.org](http://www.wbd.org))

## **Regional**

### The Bay-Lake Regional Planning Commission (BLRPC)

The Bay-Lake Regional Planning Commission serves as an economic development district for the US Department of Commerce-Economic Development Administration. Potential EDA funded projects must be reviewed by the BLRPC for eligibility of federal funding. The BLRPC also provides technical assistance to local ED organizations and offers grant writing and administration services for various state and federal funding sources. (source: [www.baylakerpc.org](http://www.baylakerpc.org))

### Northeast Wisconsin Regional Economic Partnership (NEWREP)

All eight counties of the BLRPC are part of Commerce's *Eastern Wisconsin Technology Zone*. The program provides income tax incentives for high-tech development in the region. The zone is designed to enhance the region's attractiveness to high-tech businesses and workers, build on the success of the biotechnology and manufacturing companies in the region, attract auxiliary companies and help existing companies increase productivity. (source: [www.northeastwisconsin.org](http://www.northeastwisconsin.org))

### Small Business Development Centers (SBDC)

**SBDCs** are located within the eleven 4-year universities. The SBDCs counselors offer advice, training, and resources to promote entrepreneurship and small business growth. Programs focus on minority entrepreneurship, startup business solutions, and established business solutions. Specific programs include business plan reviews and one-to-one business counseling. (source: [www.wisconsinsbdc.org](http://www.wisconsinsbdc.org))

### SCORE

**SCORE** is more than 11,500 member volunteer association sponsored by the U.S. Small Business Administration. It matches volunteer business-management counselors with present and prospective small business owners in need of expert advice. **SCORE** has experts in virtually every area of business management. Local SCORE chapters offer workshops and no cost one-to-one counseling. (source: [www.sba.gov](http://www.sba.gov))

### Community Action Agencies

The purpose of **Community Action Agencies**, as stated in the Economic Opportunity Act (EOA of 1964), is to stimulate a better focusing of all available local, state, private and federal resources upon the goal of enabling low-income families, and low-income individuals of all ages in all geographic areas, to attain the skills, knowledge, and motivations, and secure the opportunities needed, for them to become fully self-sufficient. CAAs operate a variety of programs. CAAs are known statewide for their operation of Head Start, weatherization, housing, employment and training programs, family development, economic development, commodity distribution, senior and youth services, and many other valuable programs. In addition to providing direct services, CAAs often serve as program sponsors or grantees overseeing, although not necessarily directly operating programs. (source: [www.wiscap.org](http://www.wiscap.org))

### Utilities

Area utilities to include **Integrus Energy Group, Alliant Energy, Rural Energy Cooperatives,** and **SBC** offer economic development assistance to communities and businesses in a number of ways to include the development of business plans, making available grants and loans, providing loan guarantees, and facilitating educational forums.

## **County and Local**

### University of Wisconsin Extension Office

Community Resource Development Agent/Educator offers small business management assistance workshops or one-on-one counseling, as well as information on county revolving loan funds and other sources of financing. (source: [www.uwex.edu](http://www.uwex.edu))

### County Economic Development Officials/Contacts

Sheboygan has a County Planning Department and a Chamber of Commerce that oversee the community economic development needs of the county. The Planning and Economic Development Department within the City of Sheboygan handles the community economic development needs of the city.

# **Town of Wilson**

## **Transportation Programs and Resources**

This section briefly explains the programs and resources available to the City of Oconto on the state and federal government levels designed to support the improvement and expansion of the city's transportation network.

### **Technical Support**

#### **Regional Rural Transportation Planning Program**

Transportation planning is conducted by the Wisconsin Department of Transportation (WisDOT) central and regional offices in conjunction with the state's eight Regional Planning Commissions (RPCs) and local governments. WisDOT provides technical and financial assistance to the RPCs; this cooperative effort is designed to assist in RPC efforts to provide planning assistance on regional issues as well as providing assistance to local governments.

WisDOT's partnerships with local officials also represent a long-established consultative process in both planning and programming. Recognizing the link between community and transportation development, enhancing local development goals has been one of the main focal points of the WisDOT local planning and investment partnerships. The partnerships involve several different stakeholder groups, such as local planning commissions, local officials, real estate developers and lending institutions. This ongoing consultation is supplemented by multiple plan-specific processes. Additionally, local officials with responsibility for transportation may influence decisions through contact with their state legislators.

#### **Metropolitan Planning Organizations**

The Bay-Lake Region has two metropolitan planning organizations (MPOs), one serving the Green Bay urbanized area and the other serving the Sheboygan urbanized area. WisDOT works closely with MPOs to ensure a comprehensive, coordinated approach to local, regional and state transportation planning in Wisconsin's urbanized areas.

A metropolitan planning organization is an organization of primarily local elected officials who provide a forum for local decision-making on transportation issues of a regional nature. The federal government requires that an MPO be designated for each urbanized area with a population greater than 50,000. This designation must be agreed on by the governor and the units of general purpose local governments that together represent at least 75 percent of the affected population (including the central city or cities, as defined by the Bureau of the Census).

Each MPO has a policy board that is generally comprised of chief elected officials who represent different parts of the region served by the MPO. This board is advised by a technical committee (typically referred to as a Technical Advisory Committee, or TAC) that consists of planning and engineering staff from jurisdictions within each region. The TAC develops high quality technical tools and analysis for the region, and advises the MPO policy board on technical and administrative issues related to regional transportation planning. Some MPOs also utilize a citizen advisory committee and other specialized committees to advise the policy board.

Funding for MPO transportation planning is provided through a combination of federal, state, and local funds.

A metropolitan planning organization (MPO) has several purposes. First, to develop a long-range transportation plan that will provide a multi-modal investment strategy for meeting the mobility needs of people and businesses throughout a metropolitan area.

Second, an MPO is responsible for developing the short-range transportation improvement program which prioritizes improvement projects for federal funding purposes. MPOs ensure that provisions of state and federal laws pertaining to regional transportation planning are implemented in each metropolitan planning area. The planning area is defined as the existing urbanized area plus the projected 20-year growth area. The planning area is mutually determined by the MPO and the state.

## **Financial Support**

### **General Transportation Aids (GTA)**

General Transportation Aids help defray the costs of constructing, maintaining, and operating roads and streets under local jurisdiction.

Connecting Highway Aids reimburse municipalities for maintenance and traffic control of certain state highways within municipalities.

Road improvements, construction and maintenance are funded, in part, through the state's disbursement of general transportation aids. The state provides a payment to each county and municipality in the state that pays a portion of local governments' costs for such activities as road and street reconstruction, filling potholes, snow removal, grading shoulders, marking pavement, and repair of curb and gutters. The statutory "rate per mile" is \$1,862 for 2006. Beginning in 2000, each municipality was required to establish and administer a separate segregated account from which moneys may be used only for purposes related to local highways and must deposit into that account all state or federal money for local highway purposes.

### **Local Mileage Certification**

Each local government that increased or decreased the mileage of its roads and streets is required to file a certified plat with DOT by December 15 of each year. Local governments that have no changes in total local road miles are required to file a certified plat or a certified statement that no mileage statements have occurred. In addition, towns are required to report significant road maintenance and construction or reconstruction projects to WisDOT. State GTA payments are based on the certified mileage of each local unit of government.

### **Local Roads Improvement Program (LRIP)**

This program provides funding to local units of government for the costs associated with improving seriously deteriorating county highways, town roads, and municipal streets in cities and villages under the authority of the local unit of government. Projects are required to have a minimal design life of ten years. This is a biennial program and all funds are distributed the first year. Applications are submitted through the county highway commissioners by November 15 of the odd numbered years.

There are three entitlement components for funding road improvements: 1) County Highway Improvement component (CHIP); 2) Town Road Improvement component (TRIP); and 3) cities and villages under Municipal Street Improvement component (MSIP).

In addition LRIP funds three statewide discretionary programs; CHIP-D County Highway Discretionary Improvement Program; 2) TRIP-D Town Road Discretionary Improvement

Program; and 3) MISP-D Municipal Street Discretionary Improvement Program for cities and villages.

All LRIP projects are locally let, with up to 50 percent of the costs reimbursed by WisDOT upon completion, and the remainder matched by the local unit of government. Eligible projects include but are not limited to design and feasibility studies, bridge replacement or rehabilitation, reconstruction, and resurfacing. Ineligible projects include, but are not limited to: new roads, seal coats, ditch repair, and/or curb and gutter construction.

### **Local Bridge Program**

This program includes two separate programs 1) a statewide local bridge entitlement program and 2) a high cost local bridge program (High cost bridges are those that cost more than \$5 million and exceed 475 feet in length).

This program funds 80 percent of project costs to replace and rehabilitate structures on the Federal Bridge Register, in excess of 20 feet. Bridges with sufficiency ratings less than 50 are eligible for replacement and those with sufficiency ratings less than 80 are eligible for rehabilitation.

Counties set priorities for funding within their area, with projects funded on a statewide basis.

Local bridge projects are solicited by local WisDOT Transportation Office (Northeast Region) staff in winter of the odd numbered years, with program approval in summer of the odd numbered years. The program has a three-year cycle.

### **Flood Damage Aids**

This program provides local governments with financial assistance for replacing or improving roads or roadway structures that have had major damages caused by flooding.

### **Specialized Transportation Assistance Program for Counties - Section 85.21**

Allocations under this formula program are based upon the proportion of the state's elderly and disabled population located in each county, subject to two minimums: no county can receive less than 0.5 percent of the total annual appropriation, and no county can receive an allocation smaller than they received in 1992. A local match of 20 percent is required.

Eligible expenditures include:

- directly provided transportation service for the elderly and disabled;
- purchase of transportation service from any public or private organization;
- a user-subsidy for the elderly or disabled passenger for their use of the transportation service;
- volunteer driver escort reimbursement;
- performing or purchasing planning or management studies on transportation;
- coordinating transportation services;
- performing or purchasing in-service training relating to transportation services; and/or
- purchasing capital equipment (buses, vans etc.) for transportation services.

The following provides a brief description of competitive (transportation related) grant programs that are federally and state funded:

## **Local Transportation Enhancement Program (TE)**

Administered by WisDOT the TE program provides funding to local governments and state agencies for projects that enhance a transportation project. There are 12 eligible project categories:

- providing facilities for bicycles and pedestrians;
- providing safety and educational activities for pedestrians and bicyclists;
- acquiring scenic easements and scenic or historic sites;
- sponsoring scenic or historic highway programs; including the provision of tourist and welcome centers;
- landscaping and other scenic beautification;
- preserving historic sites;
- rehabilitating and operating historic transportation buildings and structures;
- preserving abandoned railway corridors;
- controlling and removing outdoor advertising;
- conducting archaeological planning and research;
- mitigating water pollution due to highway runoff or reducing vehicle caused wildlife mortality; and
- establishing transportation museums.

Federal funds will cover up to 80 percent of the project, while the project sponsor is responsible for providing at least a 20 percent match.

## **Surface Transportation Program - Discretionary (STP-D)**

This program encourages projects that foster alternatives to single occupancy vehicle trips. Such as rehabilitation and purchase of replacement vehicle for transit systems, facilities for pedestrians and bicycles, system-wide bicycle planning, and a wide range of transportation demand management (TDM) projects. Communities over 5,000 are eligible to apply for the funds through the competitive application process. The state legislature did not fund the STP-D program in the most recent budget biennium (2005 – 2007).

## **Transportation Demand Management Programs**

Transportation Demand Management consists of policies and programs designed to reduce the number of single occupant vehicles (SOV) trips in a region, especially during peak travel periods.

There are two grant programs: TDM Grant Program; and Wisconsin Employment Transportation Assistance Program (WETAP).

### **TDM Grant Program**

The TDM Grant program provides funding to successful grant recipients to implement projects that encourage innovative solutions and alternatives to reducing Single Occupancy Vehicle (SOV) trips. WisDOT accepts applications annually. Eligible applicants may include local governments, chambers of commerce, and others as defined by the program. The required local match is 20 percent of the project costs.

### **Wisconsin Employment Transportation Assistance Program (WETAP)**

As a joint program between the Wisconsin Department of Workforce Development (DWD) and WisDOT, the WETAP program provides funding to help low-income people access, or retain or advance in employment with the goal of meeting the entire population's transportation needs.



This program is funded with a combination of federal and state dollars, and requires a local match.

Application requirements include the development of regional job access plans that identify the need for transportation services and illustrate the alternatives proposed for the program. Plans should be developed between public transit providers, local units of government, transportation planners, human service agencies, low-income individuals and other interested parties.

**Transportation Economic Assistance (TEA) Grant Program**

This program provides a 50 percent state grant to governing bodies, private businesses, and consortia for road, rail, harbor and airport projects that are necessary to help attract employers to Wisconsin, or to encourage business and industry to remain and expand in Wisconsin.

## Town of Wilson Intergovernmental Cooperation Workshop Results

The following list was generated during the round-robin discussion of issues and resolutions during the October 23, 2006 Intergovernmental Cooperation Workshop held at the Wilson Town Hall between officials from the Town of Wilson (and interested residents), City of Sheboygan, Village of Kohler, and the Sheboygan County Sheriff's Department.

### A. EXISTING AND/OR POTENTIAL ISSUES

Sewer extension availability
Planning for multi-jurisdictional roadways
Some city/town cooperation on road paving
More cooperation on snow removal on roads
Regional road connectivity
Environmental constraints to roadway siting
Intergovernmental communication regarding impacts of imminent developments
Need to work together to preserve and protect unique green spaces
Annexations from city of town lands
Lack of communication
Mutual aid agreements for fire/rescue are a good thing (Kohler helps town with this, south to CTH V)
Lack of awareness of positive local government coordination activities
Interoperability
Coordinated storm warning protocols
Coordinated stormwater planning
Need for more uniformity across the county for all types of planning
Much of the town is transitioning from rural to urban
As population increases. Plan for outdoor recreation and open space
Need more diverse housing stock, especially for the elderly
Zoning conflicts-developer goes with the "easier" jurisdiction
Inter-cooperative library system
Need for city water for business and industry
Density of development of urban services
Provide more passive recreation areas – monitor the developed recreation areas for need of improvement
Careful planning of town-owned green spaces because they are not tax producing and do require tax money for maintenance
Town needs to examine means of keeping residents informed such as more frequent or comprehensive newsletter. Required notices are being made but attendance is not good.
Lack of the city to recognize the town's right to exist, i.e. annexation
Stronger relationship with Oostburg and City of Sheboygan fire departments
Safety – widening on Weedens Creek (12 <sup>th</sup> Street) to I 43 (Taylor)
Antagonistic Black River Fire Dept.
Sanitary district – cause of restrictions
Better cell phone coverage

Better access to cable/internet
Sizing of infrastructure for long term development
The need to understand communities as urban and rural
Being open to dialogue (no criticism-just discussion)
Sewer district cooperation some years ago with Wilson and Sheboygan
Joint road maintenance between city and town

**B. PROPOSED RESOLUTIONS**

Informal talks between city and town. This could be city staff and town officials. Look at Wausau area as an example.
County local government heads' meetings
Joint planning meetings for areas subject to extraterritorial zoning jurisdiction
Town should initiate communication with adjacent jurisdictions. However, there is more cooperation now than in the past.
More county-level planning efforts, including mediation of inter-jurisdictional conflicts
Best solution for siting of industrial lands
More awareness of what is going on
More uniformity across jurisdictions (edge mapping, zoning, etc.)
Providing input during long range planning process
Discussion on fair shared services

**Appendix L**  
**LAND USE INVENTORY CODES AND ACREAGES**

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**Bay-Lake Regional Planning Commission**

**Land Use Inventory Summary Form**

100	RESIDENTIAL		600	INSTITUTIONAL/GOVERNMENTAL
200	COMMERCIAL		700	OUTDOOR RECREATION
300	INDUSTRIAL		800	AGRICULTURE/SILVICULTURE
400	TRANSPORTATION		900	NATURAL AREAS
500	COMMUNICATION/UTILITIES			
<b>CODE</b>	<b>LAND USE CLASSIFICATION</b>		<b>CODE</b>	<b>LAND USE CLASSIFICATION</b>
<b>100</b>	<b>RESIDENTIAL</b>		<b>500</b>	<b>COMMUNICATION/UTILITIES</b>
110	Single Family Residential		510	Generation/Processing of Communication/Utilities
111	Single Family Residential Garage		511	Electric Power Plants
130	Two Family		512	Wind Turbine
150	Multi-Family		514	Telephone and Telegraph Terminals/Dispatch Centers
151	Multi-Family Garage		516	Radio/Television Stations
170	Group Quarters		521	Natural Gas Terminals/Plants
180	Mobile Homes		525	Other Liquid Fuel Terminal Plants
190	Land Under Residential		535	Water Supply Filter Treatment Plants
	Development		537	Water Supply Wells
199	Vacant Residence		540	Transmission of Communication/Utilities
			541	Major Electric Power Transmission Lines R/W
<b>200</b>	<b>COMMERCIAL</b>		542	Electric Power Substations
210	Retail Sales		546	Radio/Television Transmission Towers/Antennae
230	Shopping Centers		551	Major Natural Gas Transmission Lines R/W
250	Retail Services		552	Natural Gas Substations
270	Office Parks		555	Other Major Liquid Fuel Transmission Lines R/W
299	Vacant Commercial		556	Other Liquid Fuel Substations
			572	Water Supply Booster/Pumping Stations
<b>300</b>	<b>INDUSTRIAL</b>		577	Water Supply Storage Tanks/Reservoirs
310	Manufacturing		580	Waste Processing/Disposal/Recycling
340	Wholesaling		581	Trash/Garbage Landfills
360	Extractive		582	Other Trash/Garbage Dumps
380	Storage		583	Sewage Treatment Plants
381	Open		584	Sewage Sludge or Water Supply Chemical Disposals
382	Enclosed		585	Fly Ash and Other Fire Residue Disposal
399	Vacant Industrial		586	Auto Salvage/Recycling/Disposals
			587	Abandoned Landfill
<b>400</b>	<b>TRANSPORTATION</b>		588	Yard Waste
410	Motor Vehicle Related		591	Solid Waste Separation/Recycling Plants
411	Federal Highways		595	Incinerators
412	State Highways		599	Vacant Communication/Utilities
413	County Highways			
414	Local Streets and Roads			
415	County Forest Roads			
416	Federal Forest Roads			
417	Off-Street Parking			
418	Bus Terminals			
419	Truck Terminals			
420	Other Motor Vehicle Related			
440	Rail Related			
460	Air Related			
480	Marine Related			
484	Piers/Docks			
490	Nonmotorized Related			
499	Vacant Transportation			

CODE	LAND USE CLASSIFICATION	CODE	LAND USE CLASSIFICATION
<b>600</b>	<b>INSTITUTIONAL/GOVERNMENTAL FACILITIES</b>	<b>700</b>	<b>OUTDOOR RECREATION</b>
610	Administrative Institutions/Governmental Facilities	710	Cultural/Natural Activities
611	Administrative Buildings	712	Zoos
612	Post Offices	716	Nature Study Areas
613	Military Installations	721	Designated Historic/Cultural/Archaeological Sites
614	Municipal Garages	730	Land Related Activities
630	Safety Institutions/Governmental Facilities	731	Campgrounds
631	Police/Fire Stations/Offices	735	Lawns/Yards
637	Ancillary Municipal Safety Facilities	736	Parks/Parkways/Forest-Related Picnic Areas
638	Prisons or Jails	737	Separate Picnic Areas
640	Educational Institutions/Governmental Facilities	738	Lookout Tower
641	Pre-School/Day Care	741	Playfields/Ball Diamonds/Volleyball Courts
642	Primary Schools	745	Swimming/Wading Pools
643	Middle Schools	746	Tennis Courts
644	Secondary Schools	747	Trails
645	Vocational Schools	751	Athletic Fields
647	Two-Year Colleges/Universities	756	Ice Skating Rinks
648	Four-Year and Graduate Colleges/Universities	757	Roller Skating Rinks
651	Libraries	758	Ski Areas
652	Community Center	761	Golf Courses
655	Museums	762	Golf Driving Ranges
660	Health Institutions/Governmental Facilities	766	Archery/Gun/Skeet Ranges
661	Hospitals	768	Hunting Preserves
663	Clinics	769	Race Tracks
665	Long-Term Health Care Facilities	770	Other
680	Assembly Institutions/Governmental Facilities	780	Water Related Activities
681	Fairgrounds	781	Boat Launching Sites/Areas
682	Gymnasiums	782	Other Water Access Sites/Areas
683	Sports Stadium/Arenas	783	Marinas
684	Fraternal Organizations/Clubhouses	784	Lighthouse
690	Religious and Related Facilities	799	Vacant Outdoor Recreation
691	Churches/Temples/Synagogues		
694	Cemeteries		
699	Vacant Institutional/Governmental		
<b>800</b>	<b>AGRICULTURE/SILVICULTURE</b>	<b>900</b>	<b>NATURAL AREAS</b>
805	Open Space	910	Water
810	Croplands/Pastures	911	Lakes
830	Long-Term Specialty Crops	912	Reservoirs and Ponds
850	Animal Husbandry	913	Rivers and Streams
851	Fish Hatchery/Aquaculture	914	Canals and Channels
870	Farm Buildings/Accessories	930	Vital Natural Functions
880	Commercial Forests	936	Wildlife Refuges
899	Vacant Agriculture	937	Designated Scientific Sites/Areas
		950	Other Natural Areas, including Open Space
		951	Woodlands
		952	Wetlands
		953	Grasslands
		954	Beaches
		955	Bluffs
		960	Other Publicly-Owned Natural Areas
		990	Land Under Development
		99999	City or Village

<b>CODE</b>	<b>LAND USE CLASSIFICATION</b>	<b>Acres</b>
<b>100</b>	<b>RESIDENTIAL</b>	<b>747.79</b>
110	Single Family Residential	736.83
130	Two Family	4.52
150	Multi-Family	0.83
180	Mobile Homes	1.01
190	Land Under Residential Development	3.87
199	Vacant Residence	0.73
<b>200</b>	<b>COMMERCIAL</b>	<b>80.65</b>
210	Retail Sales	76.61
250	Retail Services	3.52
299	Vacant Commercial	0.52
<b>300</b>	<b>INDUSTRIAL</b>	<b>128.42</b>
310	Manufacturing	90.73
360	Extractive	28.28
381	Open	0.62
382	Enclosed	3.81
399	Vacant Industrial	4.99
<b>400</b>	<b>TRANSPORTATION</b>	<b>329.77</b>
411	Federal Highways	66.87
412	State Highways	1.76
413	County Highways	70.80
414	Local Streets and Roads	128.27
417	Off-Street Parking	1.67
420	Other Motor Vehicle Related	10.96
440	Rail Related	49.45

<b>500</b>	<b>COMMUNICATION/UTILITIES</b>	<b>128.55</b>
511	Electric Power Plants	33.87
540	Transmission of Communication/Utilities	0.27
546	Radio/Television Transmission Towers/Antennae	0.17
583	Sewage Treatment Plants	0.66
585	Fly Ash and Other Fire Residue Disposal	92.94
595	Incinerators	0.66
<b>600</b>	<b>INSTITUTIONAL/GOVERNMENTAL FACILITIES</b>	<b>71.85</b>
611	Administrative Buildings	5.16
631	Police/Fire Stations/Offices	0.81
642	Primary Schools	4.94
652	Community Center	1.81
660	Health Institutions/Governmental Facilities	0.49
684	Fraternal Organizations/Clubhouses	18.73
690	Religious and Related Facilities	0.36
691	Churches/Temples/Synagogues	9.72
694	Cemeteries	29.82
<b>700</b>	<b>OUTDOOR RECREATION</b>	<b>743.88</b>
736	Parks/Parkways/Forest-Related Picnic Areas	620.09
737	Separate Picnic Areas	0.51
741	Playfields/Ball Diamonds/Volleyball Courts	8.73
761	Golf Courses	114.55
<b>800</b>	<b>AGRICULTURE/SILVICULTURE</b>	<b>8386.71</b>
805	Open Space	17.34
810	Croplands/Pastures	8145.25
830	Long-Term Specialty Crops	40.02
870	Farm Buildings/Accessories	182.34
899	Vacant Agriculture/Silviculture	1.76
<b>900</b>	<b>NATURAL AREAS</b>	<b>4066.70</b>
912	Reservoirs and Ponds	69.89
913	Rivers and Streams	21.90
936	Wildlife Refuges	0.98
950	Other Natural Areas, including Wetlands	1539.68
951	Woodlands	2390.16
960	Other Publicly-Owned Natural Areas	44.09
<b>Total</b>		<b>14684.31</b>



## Planning and Zoning Definitions

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- Alley:** a permanently reserved public or private secondary means of access to an abutting property.
- Accessory Structure:** a detached subordinate structure located on the same lot as and incidental to the principal structure.
- Accessory Use:** a use incidental to and on the same lot as a principal use. *See also* “accessory structure” and “principal building”.
- Acre:** a unit of area used in land measurement and equal to 43,560 square feet. This is approximately equivalent to 4,840 square yards, 160 square rods, 0.405 hectares, and 4,047 square meters.
- Adaptive Reuse:** the conversion of obsolescent or historic buildings from their original or most recent use to a new use.
- Adequate Public Facilities Ordinance (APFO):** an ordinance that ties development approvals to the availability and adequacy of public facilities. Adequate public facilities are those facilities relating to roads, sewer systems, schools, and water supply and distribution systems.
- Administrative Appeal (Appeal):** a quasi- judicial\* process before the local zoning board to review a contested ordinance interpretation or an order of an administrative zoning official.
- Adverse Impact:** a negative consequence to the physical, social, or economic environment.
- Aesthetic Zoning:** the regulation of building or site design to achieve a desirable appearance.
- Affordable Housing:** housing that has its mortgage, amortization, taxes, insurance, and condominium and association fees constituting no more than 30% of the gross household income per housing unit. If the unit is rental, then the rent and utilities constitute no more than 30% of the gross household income per rental unit. *See s. COMM 202.01, Wis. Admin. Code.*
- Agriculture:** the use of land for farming, dairying, pasturage, apiculture (bees), aquaculture (fish, mussels), horticulture, floriculture, viticulture (grapes), or animal and poultry husbandry; this includes the necessary accessory uses for packing, treating, or storing the produce from these activities. *See also* ss. 30.40( 1) and 91.01( 1), *Wis. Stats* .
- Agricultural Conservation Easement:** conservation easements that restrict specifically farmland from development or specified farming practices and give farmers income, property, and estate tax reductions.
- Agricultural Protection Zoning:** a method for protecting agricultural land use by stipulating minimum lot sizes or limitations on non- farm use.
- Air Rights:** the ownership or control of all land, property, and that area of space at and above it at a height that is reasonably necessary or legally required for the full use over the ground surface of land used for railroad or expressway purposes.
- Amendment:** a local legislative act changing a zoning ordinance to make alterations, to correct errors, or to clarify the zoning ordinance. A class 2 notice must be published and a public hearing must be held before a county board may adopt a proposed amendment. *See s. 59.69, Wis. Stats.*
- Amenities:** features that add to the attractive appearance of a development, such as underground utilities, buffer zones, or landscaping.
- Americans with Disabilities Act (ADA):** a congressional law passed in 1990, which provides a clear and comprehensive national mandate for the elimination of discrimination against individuals with disabilities as well as clear, strong, consistent, enforceable standards addressing discrimination against individuals with disabilities.
- Amortization:** a method of eliminating nonconforming uses (usually minor structures) by requiring the termination of the nonconforming use after a specified period of time, which is generally based on the rate of economic depreciation of the use or structure.
- Annexation:** the process of incorporating an area of land in a township into a municipality. *See ch. 66, subch. II, Wis. Stats.*
- Appellate Body:** a body authorized to review the judgments made by administrative officers. For example, a board of adjustment hears appeals of the decisions of a county zoning administrator.
- Aquatic and Terrestrial Resources Inventory (ATRI):** a public and private partnership to gather, link, and make available data used for decisions affecting Wisconsin’s landscape; a systematic and comprehensive information management system developed by the Wisconsin DNR to improve environmental and resource management decisions.
- Aquifer:** a geologic formation, usually comprised of saturated sands, gravel, and cavernous and vesicular rock, that carries water in sufficient quantity for drinking and other uses.
- Aquifer Recharge Area:** the surface area through which precipitation passes to replenish subsurface water bearing strata of permeable rock, gravel, or sand.
- Architectural Control/ Review:** regulations and procedures requiring the exterior design of structures to be suitable, harmonious, and in keeping with the historic character or general style of surrounding areas.
- Area Variance (Variance):** the relaxation of a dimensional standard in a zoning ordinance decided by a local zoning board. *See ss.59.69, 60.61, 60.62 and 62.23, Wis. Stats* .
- Arterial:** a major street, which is normally controlled by traffic signs and signals, carrying a large volume of through traffic.
- Bargain Sale:** the sale of land (to a conservation organization, for example) at less than market value.

**Base Flood:** a flood that has a one percent chance of being equaled or exceeded in any give year, commonly called a 100- year flood. *See also "floodplain".*

**Benchmark:** a performance- monitoring standard that allows a local government to periodically measure the progress of a local comprehensive plan's goals and policies; also, a fixed and recorded elevation point from which another, relative elevation can be surveyed.

**Berm:** A low earthen ridge constructed as a landscaping feature or to direct runoff or deflect noise.

**Best Management Practices (BMPs):** the conservation measures and management practices intended to lessen or avoid a development's impact on surrounding land and water.

**Billboard:** a sign that identifies or communicates a message related to an activity conducted, a service rendered, or a commodity sold at a location other than where the sign is located.

**Block:** a unit of land or contiguous lots or parcels bounded by a roadway or other barrier.

**Board of Appeals/ Board of Adjustment (BOA):** a board of appointed individuals that hears appeals on variances and exceptions. Board of Appeals applies to cities, villages, and towns, whereas Board of Adjustment applies to counties.

**Brownfields:** lands contaminated by spills or leaks and that are perceived to be unsuitable for future development due to its hazardous nature or owner liability concerns.

**Buffer Area:** an area separating two incompatible types of development or a development and sensitive natural resources.

**Build Out:** the maximum, theoretical development of land as permitted under zoning regulations.

**Build Out Analysis:** a projection, based on the maximum, theoretical development of all lands, of the impact of a community's cumulative growth.

**Building Coverage:** *See "lot coverage".*

**Building Line:** the line parallel to the street line that passes through the point of the principal building nearest the front lot line.

**Building Scale:** the relationship between the volume of a building and its surroundings, including the width of street, amount of open space, and volume of surrounding buildings. Volume is determined by the three- dimensional bulk (height, width, and depth) of a structure.

**Bulk Regulations:** standards that establish the maximum size of structures on a lot and the location where a building can be, including coverage, setbacks, height, impervious surface ratio, floor area ratio, and yard requirements.

**Bundle of Rights Concept of Property:** *See "rights".*

**Business Improvement Districts (BID):** an area within a municipality consisting of contiguous parcels subject to general real- estate taxes other than railroad rights- of- way and that may include railroad rights- of- way, rivers, or highways continuously bounded by the parcels on at least one side. *See s. 66.1109( 1)( b), Wis. Stats.*

**Business Incubator:** retail or industrial space, which may offer shared or subsidized management support such as information and advice on regulations, advertising, promotion, marketing, inventory, labor relations, and finances and facility support such as clerical staff, security, electronic equipment, and building maintenance that is affordable to new, low profit- margin businesses.

**By Right:** a use that complies with all zoning regulations and other applicable ordinances and that is permitted without the consent of a review board.

**Capital Improvement:** a physical asset that is large in scale or high in cost.

**Capital Improvements Plan/ Capital Improvements Program (CIP):** a city's or county's proposal of all future development projects and their respective cost estimates listed according to priority.

**Capital Improvement Programming/ Capital Improvement Planning:** the scheduling of budgetary expenditures for infrastructure to guide and pace development.

**Carrying Capacity Analysis:** an assessment of a natural resource's or system's ability to accommodate development or use without significant degradation.

**Census:** The census of population and housing, taken by the U.S. Census Bureau in years ending in 0 (zero). Article I of the Constitution requires that a census be taken every ten years for the purpose of reapportioning the U.S. House of Representatives.

**Census Tract:** a relatively permanent county subdivision delineated to present census data.

**Central Business District (CBD):** the primary, downtown commercial center of a city.

**Certificate of Appropriateness:** a permit issued by a historic preservation review board\* approving the demolition, relocation, or new construction in a historic district.

**Certificate of Compliance:** an official document declaring that a structure or use complies with permit specifications, building codes, or zoning ordinances.

**Cesspool:** a buried chamber such as a metal tank, perforated concrete vault, or covered excavation that receives wastewater or sanitary sewage to be collected or discharged to the surrounding soil.

**City:** an incorporated municipality. Cities are divided into the four following classes for administration and the exercise of corporate powers:

- a) Cities of 150,000 population and over- 1st class cities
- b) Cities of 39,000 and less than 150,000 population- 2nd class cities.
- c) Cities of 10,000 and less than 39,000 population- 3rd class cities.
- d) Cities of less than 10,000 population- 4th class cities.

*See ch. 62, Wis. Stats.*

**Clear Zone:** an area within a roadway right-of-way that is free of any obstructions, thus providing emergency vehicle access.

**Closed (Executive) Session:** a governmental meeting or portion closed to everyone but its members and members of its parent body for purposes specified in state law. Governmental meetings are subject to Wisconsin's 'Open Meetings Law.' *See s.19.81- 19.98, Wis. Stats .*

**Cluster Development Zoning (Clustering):** concentrating the total allowable dwelling units on a tract of land into higher densities on a smaller portion of the tract, leaving the remaining land as open space. For example, in a five-acre minimum lot zoned area, 10 units would be constructed on 50 acres; however, 10 units could also be 'clustered' on 20 acres (allowing minimum two-acre lots), leaving the remaining 30 acres as common open space.

**Collector:** a street designed to carry a moderate volume of traffic from local streets to arterial\* streets or from arterial streets to arterial streets.

**Combination Zones:** a zone that is placed over another, now underlying zone and that adds or replaces existing requirements of the underlying zone.

**Commercial District:** a zoning area designated for community services, general business, interchange of services, and commercial recreation.

**Common Open Space:** squares, greens, parks, or green belts intended for the common use of residents.

**Community Development Block Grant (CDBG):** a grant program administered by the U.S. Department of Housing and Urban Development (HUD), the state departments of Administration and Commerce, and the Wisconsin Housing and Economic Development Authority (WHEDA) that provides money for community rehabilitation and development. *See s.16.358 and 560.045, Wis. Stats.*

**Community Development Zone:** Zones meeting certain requirements and designated by the state Department of Commerce for the purpose of administering tax benefits designed to encourage private investment and to improve both the quality and quantity of employment opportunities. The Community Development Zone Program has more than \$38 million in tax benefits available to assist businesses that meet certain requirements and are located or willing to locate in one of Wisconsin's 21 community development zones. *See s.560.70, Wis. Stats. See also "enterprise development zone".*

**Community of Place:** *See "sense of place".*

**Comprehensive Plan:** a county development plan or city, village, town, or regional planning commission master plan prepared under and meeting the content requirements outlined in s.66.1001, *Wis. Stats.* Comprehensive plans provide a vision and general idea of how land should be used to assure public health, safety, and welfare.

**Concurrency Management System:** the process used to determine that needed public services are concurrent with a development's impacts.

**Concurrency Test:** an analysis of public facilities' ability to accommodate a development; in other words, adequate capacity of facilities must precede or be concurrent with a development's demand.

**Conditional Use:** a land use, construction activity, or structural development, which must be tailored to the site conditions and adjacent property uses through a public and technical review process, that is listed as a conditional use in a zoning district.

**Conditional Use Permit:** a permit issued by a zoning administrator, if the applicant meets certain additional requirements, allowing a use other than a principally permitted use.

**Conditional Zoning:** special conditions an owner must meet in order to qualify for a change in a zoning district designation.

**Condominium:** real estate and improvements where portions are designated for separate ownership and the remainder for common ownership. *See s.703.02, Wis. Stat .*

**Congestion Mitigation and Air Quality Program (CMAQ):** a program under the U.S. Department of Transportation intended to fund transportation projects and programs in non-attainment and maintenance areas that reduce transportation-related emissions.

**Conservation Areas:** environmentally sensitive and valuable lands protected from any activity that would significantly alter their ecological integrity, balance, or character except in cases of overriding public interest.

**Conservation Development Zoning:** a type of cluster development zoning that emphasizes a planned unit development for preserving open space, wetlands, natural landscaping, floodplains, or other prioritized resources as well as for preventing stormwater runoff.

**Conservation Easement:** a recorded legal agreement between a landowner and a qualified conservation agency that transfers development rights from the owner to the agency to protect natural or historic features. *See* s. 700.40, *Wis. Stats.*

**Conservation Reserve Program:** a federal Department of Agriculture program that pays farmers to convert ‘erodible’ cropland into vegetative cover.

**Consolidated Metropolitan Statistical Area (CMSA):** a statistical area defined by the U.S. Census; a large metropolitan statistical area with a population of one million or more that includes one or more primary metropolitan statistical areas (PMSA). *See also* “metropolitan statistical area” and “primary metropolitan statistical area” in this category.

**Contested Case:** a hearing similar to a court proceeding where parties have a right to review and object to evidence and cross-examine witnesses who testify.

**Contiguous Properties:** properties sharing a property line.

**Cooperative Agreement:** an agreement between two or more organizations to share in the financing or managing of a property, providing of services, or some other joint venture. *Also see* ss. 66.0307, 150.84, and 299.80, *Wis. Stats. for specific examples of authorized agreements* .

**County:** a political subdivision of the state. Counties are delineated in ch. 2, *Wis. Stats.* Wisconsin has 72 counties. *See* ch. 59, *Wis. Stats.*

**cul de sac :** a circular end to a local street [*French* , “bottom of the bag” ]

**Dedication:** the transfer of property from private to public ownership.

**Deed Restriction:** a limitation, which is recorded with the county register of deeds and to which subsequent owners are bound, on development, maintenance, or use of a property.

**Design Guideline:** an activity standard that preserves the historic or architectural character of a site or building.

**Design Review/ Control:** an aesthetic evaluation, considering landscape design, architecture, materials, colors, lighting, and signs, of a development’s impact on a community

**Design Standards:** criteria requiring specific dimensional standards or construction techniques. *See also* “performance standards”.

**Detachment:** the transposition of land from a municipality back into a township. *See* s. 66.0227, *Wis. Stats.*

**Developer:** a person or company that coordinates the ownership, financing, designing, and other activities necessary for the construction of infrastructure or improvements.

**Development:** an artificial change to real estate, including construction, placement of structures, excavation, grading, and paving.

**Development Values:** the economic worth of land based upon the fair market price after residential, commercial, or industrial structures have been added.

**District:** a part, zone, or geographic area within the municipality where certain zoning or development regulations apply.

**Down Zoning:** a change in zoning classification that permits development that is less dense, intense, or restrictive. *See also* “up zoning”.

**Dwelling Unit:** the space in a building that comprises the living facilities for one family. *See also* “multifamily,” “single- family attached,” and “single- family detached dwelling”.

**Easement:** written and recorded authorization by a property owner for the use of a designated part of the property by others for a specified purpose. *See also* “conservation easement”.

**Ecological Impact:** a change in the natural environment that could disrupt wildlife habitat or vegetation, or that could cause air, water, noise, or soil pollution.

**Economic Unit:** units of land that, although they may be separated from one another physically, are considered one economically.

**Eminent Domain:** the right of a government unit to take private property for public use with appropriate compensation to the owner. *See* ch. 32, *Wis. Stats* .

**Enabling Act:** legislation authorizing a government agency to do something that was previously forbidden. *See also* “takings”.

**Enterprise Development Zone:** zones meeting certain statutorily defined criteria and designated by the state Department of Commerce for providing tax incentives to new or expanding businesses whose projects will affect distressed areas. An enterprise development zone is “site specific,” applying to only one business, and is eligible for a maximum of \$3.0 million in tax credits. The department can designate up to 79 zones, which can each exist for up to seven years. The department is allowed to vary zone benefits to encourage projects in areas of high distress. *See* s.560.70, *Wis. Stats.* *See also* “community development zone”.

**Environmental Corridors:** linear areas of natural resources that are critical to maintaining water quality and quantity and to providing habitat linkages that maintain biological diversity. Environmental corridors are often associated with rivers and streams.

**Environmental Impact Ordinance:** a local legislative act requiring an assessment of the potential harmful environmental effects of a pending development so that steps to prevent damage can be taken.

**Environmental Impact Report (EIR):** a report that assesses an area's environmental characteristics and then determines the impact that a proposed development will have.

**Environmental Impact Statement (EIS):** a statement prepared under the National Environmental Policy Act (NEPA) or Wisconsin Environmental Policy Act (WEPA) predicting the impacts a proposed government action is likely to have on the environment and describing the affected environment and the alternative actions considered. *See* s.1.11, *Wis. Stats.*, P.L.91-190, 42 USC 4331, NR 150, *Wis. Admin. Code*.

**Environmental Nodes:** discrete, inherently non-linear areas of natural resources that are sometimes isolated from areas with similar resource features. Planning objectives often include linking environmental nodes.

**Environmentally Sensitive Areas:** areas such as wetlands, steep slopes, waterways, underground water recharge areas, shores, and natural plant and animal habitats that are easily disturbed by development.

**Esplanade:** waterfront area intended for public use.

**Estate Management Strategies:** strategies enacted during a landowner's lifetime or upon her death to help preserve family lands and farms.

**Ex parte Contact:** communication, which is normally prohibited, with a decision maker in a quasi-judicial proceeding, which is not part of a public hearing or the official record in a matter.

**Exactions:** compensation, which may take the form of facilities, land, or an actual dollar amount, that a community requires from a developer as condition of the approval of a proposed development project. Exactions may be incorporated into the community's zoning code or negotiated on a project-by-project basis; but, they must reflect the type and extent of the expected adverse impacts of the development.

**Executive Session:** *See "closed session"*.

**Extraterritorial Zoning:** a local government's authority to zone areas outside its boundaries. Under Wisconsin law, the extraterritorial zone for 1st, 2nd, and 3rd class cities extends 3 miles beyond the corporate limits. The limit extends 1½ miles beyond the municipal boundary for 4th class cities and villages. *See* s.62.23(7a), *Wis. Stats.*

**Exurban Area:** the area beyond a city's suburbs.

**Fee Simple Acquisition:** the purchase of property via cash payment.

**Fee Simple Interest in Property:** absolute ownership of and with unrestricted rights of disposition to land. This describes the possession of all rights to property except those reserved to the state. *See "rights"*.

**Fiscal Impact Analysis:** the projection of the costs and benefits of additional or new facilities, rentals, or remodeling of existing facilities, including data relative to increased instructional, administrative, maintenance, and energy costs and costs for new or replacement equipment.

**Fiscal Impact Report:** a report projecting the costs and revenues that will result from a proposed development.

**Floating Zone:** an unmapped zoning district that is described in ordinance and on the zoning map only when an application for development is approved.

**Floodplains:** land that has been or may be covered by flood water during a 'regional flood' as is defined in NR 116, *Wis. Adm. Code*. The floodplain includes the floodway and floodfringe, and is commonly referred to as the 100-year floodplain.

- *Floodfringe:* that portion outside of the floodway covered by water during a regional flood.

This term is generally associated with standing water, but may under local floodplain zoning ordinances, be developed for specified purposes if development is protected from flooding.

- *Floodway:* the channel of a river or stream and those portions of the floodplain adjoining the channel required to discharge a regional flood.

This term is generally associated with flowing water and is required by local floodplain zoning ordinances to remain undeveloped and free of obstructions. *See also "base flood"*.

**Forest Crop Law:** a program enacted in 1927 that exempts DNR approved privately owned forest land from general property taxes but instead requires the owner to make an acreage share payment or a state contribution. Under the program, land is taxed at a constant annual rate while its timber is taxed after harvest. Entries into the FCL closed as of 1 January 1986 with enactment of the Managed Forest Law. Today about 25,000 landowners, owning more than 2.5 million acres, are enrolled in the three existing forest tax laws: Forest Crop Law, Woodland Tax Law, and Managed Forest Law. *See* ch. 70, *Wis. Stats.*

**Front Lot Line:** the lot line separating an interior lot from the street, or the shortest lot line of a corner lot to a street.

**Gentrification:** the resettlement of low and moderate-income urban neighborhoods by middle and high-income professionals.

**Geographic Information System (GIS):** computer technology, tools, databases, and applications that provide spatial (geographic) data management, analysis, and mapping capabilities to support policy evaluation, decision-making, and program operations.

**Geologic Review:** an analysis of geologic features on a site, including hazards such as seismic hazards, surface ruptures, liquefaction, landslides, mud slides, erosion, and sedimentation.

**Gift Credit:** a dollar or in-kind matching amount (labor, supplies, land donation, etc.) required to secure funds for a development.

**Global Positioning System (GPS):** a computerized tool for determining longitudinal and latitudinal coordinates through the use of multiple orbiting satellites.

**Green Spaces:** *See* “open spaces”.

**Growth Management:** the pacing of the rate or controlling of the location of development via law enactment to manage a community’s growth.

**Growth Trend Series:** In a growth series, the starting value is multiplied by the step value to get the next value in the series. The resulting product and each subsequent product is then multiplied by the step value.

**Hamlet:** a predominantly rural, residential settlement that compactly accommodates development.

**Hamlet Lot:** a small residential lot in a contiguous group with adjacent and fronting lots oriented toward each other in some ordered geometric way and forming a boundary with the surrounding countryside.

**Hazardous Substance:** any substance or combination of substances, including solid, semisolid, liquid or gaseous wastes, which may cause or significantly contribute to an increase in mortality or an increase in serious irreversible or incapacitating reversible illness or which may pose a substantial present or potential hazard to human health or the environment because of its quantity, concentration, or physical, chemical, or infectious characteristics. This term includes irritants, strong sensitizers, explosives, and substances that are toxic, corrosive, or flammable. *See* s.292.01( 5), *Wis. Stats.*

**Heavy Industry:** the basic processing and manufacturing of products from raw materials; or, a use engaged in the storage or manufacturing processes using flammable or explosive materials or those that potentially involve offensive conditions. *See also* “light industry”.

**Highly Erodible Soils:** soils highly susceptible to erosion as determined by an equation that considers soil type, slope, and amount of rainfall but does not consider current land management or vegetative cover. These soils are often identified in county soil survey books.

**Historic Area:** an area designated by an authority, having buildings or places that are important because of their historical architecture or relationship to a related park or square or because those areas were developed according to a fixed plan based on cultural, historical, or architectural purposes.

**Historic Preservation:** the research, protection, restoration, and rehabilitation of historic properties.

**Historic Property:** a building, structure, object, district, area, or site, whether on or beneath the surface of land or water, that is significant in the history, prehistory, architecture, archaeology, or culture of Wisconsin, its rural and urban communities, or the nation. *See* s.44.31( 3), *Wis. Stats.* *See* s.13.48( 1m)( a), *Wis. Stats.*

**Homeowner’s Association:** a nonprofit organization made up of property owners or residents who are then responsible for costs and upkeep of semiprivate community facilities.

**Home Rule:** constitutional provisions in some states that give local units of government substantial autonomy. Wisconsin is a “strong” home rule state.

**Incorporation:** orderly and uniform development of territory from town to incorporated status. *See* ch. 66, subch. II, *Wis. Stats.*

**Impact Fees:** cash contributions, contributions of land or interests in land, or any other items of value that are imposed on a developer by a political subdivision to offset the community’s costs resulting from a development. *See* s. 66.0617, *Wis. Stats.*

**Impervious Surface:** a ground cover such as cement, asphalt, or packed clay or rock through which water cannot penetrate; this leads to increases in the amount and velocity of runoff and corresponds to increases in soil erosion and nutrient transport.

**Improvements:** the actions taken to prepare land, including clearing, building infrastructure such as roads and waterlines, constructing homes or buildings, and adding amenities.

**Incentive Zoning:** the granting of additional development possibilities to a developer because of the developer’s provision of a public benefit.

**Industrial District:** a district designated as manufacturing, research and development, or industrial park.

**Infill:** the development of the last remaining lots in an existing developed area, the new development within an area already served by existing infrastructure and services, or the reuse of already developed, but vacant properties. *See also* “redevelopment”.

**Infrastructure:** public utilities, facilities, and delivery systems such as sewers, streets, curbing, sidewalks, and other public services.

**Installment Sale:** a real estate transaction in which the landowner and the recipient negotiate terms for the property to be transferred over an extended period of time rather than all at once.

**Intermodal Surface Transportation Efficiency Act, 1991 (ISTEA):** a federal transportation act that authorized the first 23 “high priority corridors” of the total 42 authorized by the ISTEA, the National Highway System Designation Act (1995), and the Transportation Equity Act for the 21st Century.

**Intelligent Transportation System (ITS):** a system of technologies, including traveler information systems to inform motorists of weather and road conditions, incident management systems to help emergency crews respond more efficiently to road incidents, and commercial vehicle operations to increase freight transportation efficiency, intended to relieve state highway congestion.

**Interim Zone of Influence:** a procedure for the exchange of information or resolution of conflicts on certain proposed land- uses between a city or town and the county.

**Interim Zone/ Development Controls:** *See “moratorium”.*

**Judicial Appeal:** the review of a local zoning decision by the state judicial system.

**Land:** soil, the ground surface itself, a subdivision, a tract or parcel, a lot, an open space, or the physical elements below ground.

**Land Banking:** the obtaining, holding, and subsequent release of lands by a local government for controlled development or conservation.

**Land Exchange:** a transaction where a public agency or nonprofit organization exchanges a land parcel for another land parcel with high conservation value.

**Land use Intensity System (LUI):** a comprehensive system created in the mid- 1960s by the U.S. Federal Housing Administration for determining or controlling the intensity of land development.

**Land use Inventory:** a study, cataloging the types, extent, distribution, and intensity of current and future uses of land in a given area.

**Land use Plan:** the element of a comprehensive plan that designates and justifies the future use or reuse of land. *See s.66.1001, Wis. Stats.*

**Landfill:** a disposal facility for solid wastes. *See ch.289, Wis. Stats.*

**Land Trust:** a private, nonprofit organization that protects natural and cultural resources through conservation easements, land acquisition, and education.

**Large- Lot Zoning:** a requirement that each new house be constructed on a minimum number of acres (generally, five or more acres). Developments that feature large- lot zoning may include the dispersal of some impacts, less efficient infrastructure, and greater areas of land use.

**Leapfrog Development:** new development separated from existing development by substantial vacant land.

**Leaseback:** *See “purchase/ leaseback”.*

**Level of Service (LOS):** a measurement of the quantity and quality of public facilities.

**Light Industry:** the manufacture and distribution of finished products, including processing, fabrication, assembly, treatment, packaging, incidental storage, and sales. *See also “heavy industry”.*

**Limited Development:** the development of one portion of a property to finance the protection of another portion.

**Linear Trend Series:** In a linear series, the step value, or the difference between the first and next value in the series, is added to the starting value and then added to each subsequent value.

**Lot:** a parcel of land that is occupied or intended for occupancy, including one main building and any accessory buildings, open spaces, or parking spaces. *See also “through lot”.*

**Lot Area:** the area of a horizontal plane bounded by the vertical planes through front, side, and rear lot lines.

**Lot Averaging:** the design of individual adjoining lots within a residential subdivision where the average lot is the minimum prescribed area for the zoning district.

**Lot- by- Lot Development:** a conventional development approach where each lot is treated as a separate development unit conforming to all land- use, density, and bulk requirements.

**Lot Coverage:** the total when an area of a lot covered by the total projected surface of all buildings, impervious surfaces, or vegetative coverage is divided by the gross area of that lot.

**Lot Depth:** the average horizontal distance between the front and rear lot lines.

**Lot Line:** the property lines at the perimeter of a lot.

**Lot Width:** the distance between side lot lines. This is generally measured at the front setback, but the specific protocol varies between jurisdictions.

**LULU:** a locally unwanted land use. *See also “NIMBY,” “NIABY,” and “NIMTOO”.*

**Main Street Program:** a comprehensive revitalization program established in 1987 to promote and support the historic and economic redevelopment of traditional business districts in Wisconsin. The Main Street Program is administered by the state Department of Commerce.

**Managed Forest Law:** a law enacted in 1985, replacing the Forest Crop Law and Woodland Tax Law, that exempts DNR approved privately owned forest land from general property taxes but instead requires the owner to pay an annual acreage payment, a state contribution, a yield tax, or a withdrawal penalty. Landowners have the option to choose a 25 or 50 year contract period. Enrollment is open to all private landowners owning ten or more acres of woodlands. Today about 25,000 landowners, owning more than 2.5 million acres, are enrolled in the three existing forest tax laws: Forest Crop Law (FCL), Woodland Tax Law (WTL), and Managed Forest Law (MFL). *See ch. 70, Wis. Stats.*

**Manufactured Housing:** a structure, containing within it plumbing, heating, air- conditioning, and electrical systems, that is transportable in one or more sections of certain sizes and is built on a permanent chassis, and when connected to the required utilities, is designed to be used as a dwelling with or without a permanent foundation. Such housing must comply with the standards established under the National Manufactured Housing Construction and Safety Standards Act. *See 42 USC 5401 to 5425 and ch.409, Wis. Stats.*

**Map:** a drawing or other representation that portrays the spatial distribution of the geographic, topographic, or other physical features of an area.

**Median age:** The midpoint age that separates the younger half of a population from the older half.

**Metropolitan Statistical Area (MSA):** a statistical area defined by the U.S. Census; a freestanding metropolitan area (i.e. an area with a minimum population of 50,000 and adjacent communities with a high degree of economic and social integration) or a Census Bureau defined urbanized area with a population of 100,000 or greater (75,000 in New England), not closely associated with other metropolitan areas. Nonmetropolitan counties surround these areas typically. *See also “consolidated metropolitan statistical area” and “primary metropolitan statistical area”.*

**Mini- Lot Development:** a development containing lots that do not meet the minimum size or other requirements.

**Mitigation:** the process of compensating for the damages or adverse impacts of a development.

**Mitigation Plan:** imposed development conditions intended to compensate for the adverse impacts of the development.

**Mixed- Use Development:** a development that allows multiple compatible uses to be in close proximity to one another in order to minimize transportation infrastructure impacts and to create a compact, efficient neighborhood; for example, single family, multifamily, commercial, and industrial uses are located within a reasonable proximity to each other.

**Modernization:** the upgrading of existing facilities to increase the input or output, update technology, or lower the unit cost of the operation.

**Moratorium:** a temporary development freeze or restriction pending the adoption or revision of related public policies or provisions of public infrastructures or services.

**Multifamily Dwelling:** a building or portion occupied by three or more families living independently of each other.

**Multimodal Transportation:** an integrated network of various transportation modes, including pedestrian, bicycle, automobile, mass transit, railroads, harbors, and airports.

**Municipality:** a city, village, town, or other unit of local government. The application of this term varies and it often has specific legal meanings.

**National Environmental Policy Act (NEPA):** a congressional act passed in 1969, establishing a national environmental policy. NEPA requires federal agencies to consider the environmental effects of decisions early in their decision- making processes and to inform the public of likely impacts. Environmental impact statements (EISs) are prepared consistent with this law. The act also established the Council on Environmental Quality. *See P.L. 91- 190, 42 U.S.C. 4321- 4347. See also “environmental impact statement” and “Wisconsin Environmental Policy Act (WEPA)”.*

**National Register of Historic Places in Wisconsin:** places in Wisconsin that are listed on the national register of historic places maintained by the U.S. Department of the Interior, National Park Service.

**Neighborhood Plan:** a plan that provides specific design or property- use regulations in a particular neighborhood or district.

**Neighborhood Unit:** the model for American suburban development after World War II based around the elementary school with other community facilities located at its center and arterial streets at its perimeter.

**Neotraditional Development:** a land- use approach that promotes neighborhoods with a variety of housing and architectural types, a central gathering point, and interconnecting streets, alleys, and boulevards edged with greenbelts.\* *See also “New Urbanism” and “smart growth”.*

**Net Acre:** an acre of land excluding street rights- of- way\* and other publicly dedicated improvements such as parks, open space, and stormwater detention and retention facilities.

**New Urbanism:** an approach to development that includes the reintegration of components such as housing, employment, retail, and public facilities into compact, pedestrian- friendly neighborhoods linked by mass transit. *See also “Neotraditional development” and “smart growth”.*

**NIABY:** Not in anyone’s backyard. *See also “LULU,” “NIMBY,” and “NIMTOO”.*



**NIMBY:** Not in my backyard. *See also* “LULU,” “NIABY,” and “NIMTOO”.

**NIMTOO:** Not in my term of office. *See also* “LULU,” “NIMBY,” and “NIABY”.

**Nonconforming Activity:** an activity that is not permitted under the zoning regulations or does not conform to off-street parking, loading requirements, or performance standards.

**Nonconforming Building:** any building that does not meet the limitations on building size or location on a lot for its use and district.

**Nonconforming by Dimension:** a building, structure, or parcel of land that is not compliant with the dimensional regulations of the zoning code.

**Nonconforming Lot:** a use or activity which lawfully existed prior to the adoption, revision, or amendment of an ordinance but that fails to conform to the current ordinance.

**Nonconforming Use:** a use (or structure) that lawfully existed prior to the adoption or amendment of an ordinance but that fails to conform to the standards of the current zoning ordinance.

**Noncontributing Building:** a building or structure that does not add to the historic architecture or association or cultural values of the area.

**North American Industry Classification System (NAICS):** a classification system developed by the United States, Canada, and Mexico to provide comparable industrial production statistics collected and published in the three countries. The NAICS replaces the Standard Industrial Classification (SIC) system and provides for increased comparability with the International Standard Industrial Classification (ISIC) system developed and maintained by the United Nations. *See also* “*Standard Industrial Classification (SIC)*”.

**Office Park:** a large tract that has been planned and developed as an integrated facility for a number of separate office buildings and that considers circulation, parking, utilities, and compatibility.

**One-Unit, Attached:** This is a 1-unit structure that has one or more walls extending from ground to roof separating it from adjoining structures. In row houses (sometimes called townhouses), double houses, or houses attached to nonresidential structures, each house is a separate, attached structure if the dividing or common wall goes from ground to roof.

**One-Unit, Detached:** This is a 1-unit structure detached from any other house; that is, with open space on all four sides. Such structures are considered detached even if they have an adjoining shed or garage. A one-family house that contains a business is considered detached as long as the building has open space on all four sides. Mobile homes or trailers to which one or more permanent rooms have been added or built also are included.

**Open Session:** a meeting that is in accordance with Wisconsin’s ‘Open Meetings Law.’ *See* s.19.85- 19.98, *Wis. Stats.*

**Open (Green) Spaces:** a substantially undeveloped area, usually including environmental features such as water areas or recreational facilities. *See also* “*common open spaces*”.

**Ordinance:** a local law; a legislative enactment of a local governing body.

**Orthophoto Quad:** an aerial photograph that has been adjusted, via the correcting of distortions and inaccuracies due to plane tilt, elevation differences, or the curvature of the earth’s surface, to reflect as accurately as possible the actual topography of the earth’s surface.

**Outright Donation:** the donation of land to a unit of government or a qualified charitable land conservation management organization.

**Outright purchase:** the acquisition of land for the benefit of the public.

**Overlay Zone:** an additional land use or zoning requirement that modifies the basic requirements of the underlying designation.

**Parcel:** *See* “*lot*”.

**Pedestrian Friendly:** a development that is primarily accessible to pedestrians rather than automobiles and with an emphasis on street sidewalks rather than parking.

**Performance Standards:** general criteria established to limit the impact of land uses or development. *See also* “*design standards*”.

**Pervious Surface:** a ground cover through which water can penetrate at a rate comparable to that of water through undisturbed soils.

**Planned Unit Development:** land under unified control to be developed in a single development or a programmed series of phases. A planned development includes the provisions, operations, maintenance, facilities, and improvements that will be for the common use of the development districts, but which will not be maintained at general public expense.

**Plan Commission:** an appointed local government commission authorized to make and adopt a master plan, consistent with s.66.1001, *Wis. Stats.*, for the physical development of the city. *See* s.62.23, *Wis. Stats.*

**Plat:** a map of a lot, parcel, subdivision, or development area where the lines of each land division are shown by accurate distances and bearings.

**Point System:** numerical values assigned to a development’s impacts on a community’s resources.

**Political Subdivision:** a city, village, town, county, sanitary district, school district, inland lake protection and rehabilitation district, or other special purpose unit of government.

**Pre- acquisition:** a technique where one organization (usually a private land trust) purchases a property and holds it until another organization (usually a government agency) can allocate the funds to purchase it.

**Preservation:** leaving a resource undisturbed and free from harm or damage. While ‘preservation’ is often used interchangeably with ‘conservation,’ the latter entails a connotation of prudent resource use.

**Primary Metropolitan Statistical Area (PMSA):** a statistical area defined by the U.S. Census; an area within a consolidated metropolitan statistical area consisting of a large urbanized county or cluster of counties that demonstrates very strong internal economic and social links, in addition to close ties to other portions of the larger area. *See also “metropolitan statistical area” and “consolidated metropolitan statistical area”.*

**Prime Agricultural Land:** land determined by local governments to be important for sustaining agricultural operations and that are often protected from conversion to other uses. *See ch.91, Wis. Stats.*

**Prime Farmland:** farmland classified by the Natural Resources Conservation Service as best for the crop production of row, forage, or fiber because of level topography, drainage, moisture supply, soil texture and depth, and susceptibility to erosion and runoff. Ideally, prime farmland allows least cost to both the farmer and the natural resources. *See ch.91, Wis. Stats.*

**Principal Building:** the building, including all parts connected, where the primary use of the lot is conducted.

**Private Road:** a way open to traffic, excluding driveways, established as a separate tract for the benefit of adjacent properties.

**Privately Owned Waste- Treatment Systems (POWTS):** sewage treatment and disposal systems, which are also called on- site sanitary systems, that are not connected to sewer lines or wastewater treatment plants.

**Public Dedication:** reserving land in a subdivision for public use such as a school or park.

**Public Road:** public property dedicated and reserved for street traffic.

**Purchase of Development Rights (PDR):** a public or private government initiative that acquires the development rights of property to limit development and protect natural features or open space. *See also “rights” and “transfer of development rights”.*

**Purchase/ Leaseback:** an arrangement where a community purchases a natural area and then either leases it back with special lease restrictions or sells it back with deed restrictions designed to protect the natural features of the property.

**Quarter, Quarter Zoning:** a development standard that limits non-farm development to one house per 40 acres (¼ of ¼ of the original 640- acre section).

**Quasi- Judicial Decisions:** “resembling a court;” quasi- judicial decision making must follow rules of due process and is midway between legislative and administrative functions. Examples of quasi- judicial decisions include variances, appeals, and conditional- use permits.

**Quasi- Public Use/ Facility:** a use conducted or a facility owned or operated by a nonprofit or religious institution that provides public services.

**Rear- lot Line:** a lot line, opposite the front lot line, that generally does not abut a public roadway.

**Redevelopment:** any proposed replacement of existing development. *See also “infill”.*

**Redevelopment Authority:** an authority, known as the “redevelopment authority of the city of [city name],” created in every city with a blighted area. This authority, together with all the necessary or incidental powers, is created to carry out blight elimination, slum clearance, and urban renewal programs and projects as set forth in Wisconsin Statutes. *See s.66.1333 ( 3)( a) 1, Wis. Stats .*

**Reforestation:** the planting or replanting of forest plants.

**Regional Plan:** a plan that covers multiple jurisdictions, often within the administrative area of a regional planning commission, and that can be prepared jointly by cooperating municipalities, regional planning commissions, state agencies, or other entities.

**Requests for Proposals (RFP):** a document describing a project or services and soliciting bids for a consultant’s or contractor’s performance.

**Requests for Qualifications (RFQ):** a document describing the general projects, services, and related qualifications of bidding consultants or contractors.

**Reservation of Site:** *See “public dedication”.*

**Reserved Life Estate:** an arrangement where a landowner sells or donates property to another party (for example, a conservation organization) while retaining the right to lifetime use.

**Revolving Fund:** a conservation fund, replenished through donations or selling of the land to another conservation organization or a government agency, used to purchase land or easements.

**Rezoning:** an amendment to a zoning map or zoning ordinance that changes the zoning- district designation and use or development standards.

**Right of First Refusal:** an agreement between a landowner and another party (for example, a land trust) that gives the other party a chance to match any third-party offer to purchase lands.

**Right of Way (ROW):** a strip of land occupied by or intended to be occupied by a street, crosswalk, walkway, utility line, or other access.

**Rights (The Bundle of Rights Concept of Property):** government and private owners each hold portions of the bundle of rights in real property.

Owner property rights include:

- *Right to Use:* the right to improve, harvest, cultivate, cross over, or not to use.
- *Right to Lease:* the right to lease for cash or the right to hold a cash, including a share lease or third or fourth lease, a crop share lease, a one year lease, or a perpetual lease.
- *Right of Disposition:* the right to sell, to bequeath, to mortgage, or to establish trusts on all or part of a property.

Government property rights include:

- *Eminent domain:* the right to purchase land for public use
- *Escheat:* the right for the succession in title where there is no known heir
- *Regulation*
- *Taxation*

**Riparian Areas:** the shore area adjacent to a body of water.

**Roadway Setback:** the required or existing minimum distance between a public roadway (measured from the centerline or edge of right-of-way) and the nearest point on a structure.

**Scenic Corridor:** a linear landscape feature that is visually attractive (for example, stream corridors or blufflines).

**Scenic Easement:** an easement\* intended to limit development in order to preserve a view or scenic\* area.

**Seasonal Dwelling:** a dwelling not used for permanent residence or not occupied for more than a certain number of days per year. The standard varies between jurisdictions.

**Secondary Dwelling Unit:** an additional dwelling unit in a freestanding building or above a residential garage and located within or on the same lot as the principal dwelling unit.

**Sense of Place:** the constructed and natural landmarks and social and economic surroundings that cause someone to identify with a particular place or community.

**Set Back:** the minimum distance a building, structure, or activity can be separated from a designated feature such as a waterway or bluffline.

**Shoreland:** a state mandated water resource protection district that Wisconsin counties must adopt.

Shorelands include lands adjacent to navigable waters within 1,000 feet of the ordinary high-water mark of a lake, pond, or flowage and within 300 feet of the ordinary high-water mark or floodplain of a river or stream.

**Shoreland- Wetland:** shorelands that are designated as wetlands on Wisconsin Wetlands Inventory maps. See *Wis. Stats.*

**Shoreline Stabilization:** the placement of structural revetments or landscaping practices to prevent or control shoreline erosion.

**Side Lot Line:** a lot line that is neither a front lot line nor a rear lot line.

**Single-family Attached Dwelling:** one of two or more residential buildings having a common wall separating dwelling units.

**Single-family Detached Dwelling:** a residential building containing not more than one dwelling unit surrounded by open space.

**Sign:** any device that is sufficiently visible to persons not located on the lot that communicates information to them.

**Site Plan:** a scaled plan, which accurately and completely shows the site boundaries, dimensions and locations of all buildings and structures, uses, and principal site development features, proposed for a specific lot.

**Sliding Scale Zoning:** a ratio of dwelling units to land acreage that concentrates development on smaller lots by increasing the minimum lot size for houses built on larger parcels.

**Smart Growth:** an approach to land-use planning and growth management that recognizes connections between development and quality of life. The features that distinguish smart growth approaches vary. In general, smart growth invests time, attention, and resources in restoring community and vitality to center cities and older suburbs. In developing areas, the approach is more town-centered, is transit and pedestrian oriented, and has a greater mix of housing, commercial, and retail uses. Smart-growth approaches preserve open space and other environmental amenities. The term is also used to refer to Wisconsin's comprehensive planning law. See s.66.1001, *Wis. Stats.* See also "New Urbanism" and "Neotraditional development".

**Special Designation:** the protection of scenic river corridors and other valuable resources through state or federal means such as recognition, acquisition, or technical assistance.

**Special District/ Special Purpose Unit of Government:** a government entity that is responsible for performing specific tasks and oversight essential to a community's or region's well being. Special districts include sanitary districts, metropolitan sewerage districts, drainage districts, inland lake protection and rehabilitation districts, business improvement districts, tax incremental financing districts, architectural conservancy districts, and port authorities.

**Special Exception:** See "conditional use".

**Spot Zoning:** a change in the zoning code or area maps that is applicable to no more than a few parcels and generally regarded as undesirable or illegal because it violates equal treatment and sound planning principles.

**Stand:** a number of plants growing in a continuous area. Examples include 'a stand of hardwood' or 'a stand of timber.'

**Standard Industrial Classification/ Standard Industrial Code (SIC):** an industry classification system to facilitate the collection, tabulation, presentation, and analysis of data relating to establishments and to ensure that data about the U.S. economy published by U.S. statistical agencies are uniform and comparable. See also "North American Industry Classification System (NAICS)".

**Statewide Comprehensive Outdoor Recreation Plan (SCORP):** a plan that aims to offer a research base and overall guidance for all providers of Wisconsin's outdoor recreation, including federal, state, county, city, village, and town governments, resorts and other businesses, and a variety of other public and private organizations. Ideally, SCORP is used in conjunction with other planning documents such as property master plans, community park and open space plans, the State Trails Strategic Plan, six- year development plans, and county and regional planning commission plans.

**Stewardship Program:** a state bonding program established by the Wisconsin Legislature in 1989 and re- authorized in 1999 that provides funds to protect environmentally sensitive areas and to maintain and to increase recreational opportunities across the state.

**Stormwater Detention/ Stormwater Retention:** the storage of stormwater runoff.

**Stormwater Management:** the reduction of the quantity of runoff, which affects flooding, or of pollutants generated at a development site and carried in stormwater.

**Story:** a space in a building between the surface of any floor and the surface of the next above floor or roof.

**Subdivision:** the description (usually by survey) and recording of separate land parcels or lots.

**Summary Abatement:** a legal action taken to suppress the continuation of an offensive land use. See also "tax abatement".

**Sustainability:** long- term management of ecosystems intended to meet the needs of present human populations without compromising resource availability for future generations.

**Sustainable Development:** development that meets the needs of the present generation without compromising the needs of future generations.

**Takings:** government actions that violate the Fifth Amendment to the U.S. Constitution, which reads in part, "nor shall private property be taken for public use, without just compensation." Such actions include regulations that have the effect of "taking" property. The Supreme Court has established four clear rules that identify situations that amount to a taking and one clear rule that defines situations that do not.

The court has found "takings" in the following circumstances:

- where a landowner has been denied "all economically viable use" of the land;
- where a regulation forced a landowner to allow someone else to enter onto the property;
- where the regulation imposes burdens or costs on a landowner that do not bear a "reasonable relationship" to the impacts of the project on the community; and
- where government can equally accomplish a valid public purpose through regulation or through a requirement of dedicating property, government should use the less intrusive regulation, for example, prohibiting development in a floodplain property.

The Supreme Court has also said that where a regulation is intended merely to prevent a nuisance, it should *not* be considered a taking.

**Tax Abatement:** a release of a certain tax liability for a specific period of time and under certain circumstances. See also "summary abatement".

**Tax Increment:** additional tax revenue resulting from a property- value increase; the amount obtained by multiplying the total of all property taxes levied on all taxable property within a tax- incremental district in a year by a fraction having as a numerator the value increment for that year in the district and as a denominator that year's equalized value of all taxable property in the district. In any year, a tax increment is "positive" if the value increment is positive and "negative" if the value increment is negative. See s.66.1105, Wis. Stats.

**Tax Increment Financing (TIF):** a local governmental financing of private- sector redevelopment, anticipating the additional revenues of the tax increment.\* See s.66.1105, Wis. Stats.

**Town:** the political unit of government; a body corporate and politic, with those powers granted by law. See ch. 60, Wis. Stats.

**Township:** all land areas in a county not incorporated into municipalities (cities and villages).

**Tract:** an indefinite stretch or bounded piece of land; in subdivisions, a tract is often divided into individual lots.

**Traditional Neighborhood:** a compact, mixed- use neighborhood where residential, commercial, and civic buildings are within a close proximity. *See also* “*Neotraditional development*” and “*New Urbanism*”.

**Traffic Calming:** the process of increasing pedestrian safety via decreasing automobile speed and volume.

**Traffic Impact Analysis:** an analysis of the impacts of traffic generated by a development.

**Traffic Impact Mitigation Measure:** an improvement by a developer intended to reduce the traffic impact created by a development.

**Transfer of Development Rights:** a technique, involving the designation of development (receiving) zones and protected (sending) zones, for guiding growth away from sensitive resources and toward controlled development centers by transferring development rights from one area to another via local law authorization such as a deed or easement. *See also* “*rights*” and “*purchase of development rights*”.

**Transit- Oriented Development (TOD):** moderate or high- density housing concentrated in mixed- use developments\* that encourages the use of public transportation.

**Transitional Use:** a permitted use or structure that inherently acts as a transition or buffer between two or more incompatible uses.

**TRANSLINKS 21:** a statewide transportation system plan prepared by the Wisconsin Department of Transportation in response to federal and state laws.

**Transportation Demand Management (TDM):** a strategy that alleviates roadway stress by reducing vehicle density via the increasing of passengers per vehicle.

**Transportation enhancements (ISTEA & TEA- 21):** funds contributed by the federal highway transportation program to enhance cultural, aesthetic, and environmental aspects of local transportation and transit systems.

**Underlying Zoning District:** a term referring to a zoning district when it is affected by an overly district.

**Undevelopable:** an area that cannot be developed due to topographic or geologic soil conditions.

**Unified Development Code:** the combining of development regulations into a single zoning code.

**Universal Transverse Mercator Grid (UTM):** a civilian grid system, which uses only numbers and can be handled by digital mapping software and Geographic Information Systems.

**Unnecessary Hardship:** a unique and extreme inability to conform to zoning ordinance provisions due to physical factors; and, one of three tests a property must meet in order to qualify for a zoning variance.

**Up Zoning:** changing the zoning designation of an area to allow higher densities or less restrictive use. *See also* “*down zoning*”.

**Urban Area:** the area within a municipal boundary that is serviced by infrastructure; an intensively developed area with a relatively large or dense population.

**Urban Forest:** all trees and associated vegetation in and around a city, village, or concentrated development.

**Urban Growth Area:** an area designated for urban development and usually designed to protect open space or resources beyond its boundaries.

**Urban Growth Boundary:** the perimeter of an urban growth area.

**Urban Sprawl:** low- density, automobile- dependent, and land- consumptive outward growth of a city; the spread of urban congestion and development into suburban and rural areas adjoining urban areas.

**Utility Facilities:** any above ground structures or facilities used for production, generation, transmission, delivery, collection, or storage of water, sewage, electricity, gas, oil, or electronic signals.

**Variance:** a relaxation of dimensional standards by a local zoning board in compliance with statutory criteria. *See* s.59.99( 7 ), *Wis. Stats.*

**Vehicle Miles Traveled (VMT):** a measure of automobile and roadway use.

**Village:** an incorporated area with a population under 5,000. *See* ch. 61, *Wis. Stats.*

**Watershed:** the area where precipitation drains to a single body of water such as a river, wetland, or lake.

**Wellhead Protection:** a plan to determine the water collecting area for a public well, identify the pollution sources within that area, and detect, prevent, and remedy potential contamination to the collecting area.

**Wetlands Inventory Map:** a map of wetlands classified according to their vegetation, hydrology, and types of human influence, developed by the Wisconsin Department of Natural Resources, used to identify wetlands for protection.

**Wetlands Reserve Program:** a federal program with state partnering to restore the functions and values of wetlands and to preserve riparian areas through conservation easements and wetland reconstruction.

**Wildlife Habitat Incentives Program:** a program that awards landowners federal cost- sharing funds after the installation of improvements to wildlife or fishery habitat.

**Wisconsin Administrative Code (Wis. Admin. Code):** a component of state law that is a compilation of the rules made by state agencies having rule- making authority. These rules provide the detailed provisions necessary to implement the general policies of specific state statutes

**Wisconsin Environmental Policy Act (WEPA):** a state law establishing a state environmental policy. WEPA requires state agencies to consider the environmental effects of decisions early in their decision-making processes and to inform the public of likely impacts and alternatives that were considered. Environmental impact statements (EISs) are prepared consistent with this law. *See also “environmental impact statement” and “National Environmental Policy Act (NEPA)”*. *See* NR 150, Wis. Admin. Code, and s.1.11, *Wis. Stats.*

**Wisconsin Initiative for Statewide Cooperation on Landscape Analysis and Data (WISCLAND):** a partnership between government agencies, private companies, and nonprofit groups to collect, analyze, and distribute landscape information.

**Wisconsin Register of Historic Places:** a listing of districts, sites, buildings, structures, and objects that are significant in national, state, or local history, architecture, archaeology, engineering and culture. The Wisconsin register of Historic Places is maintained by the Wisconsin State Historical Society. *See* s. 44.36, *Wis. Stats.*

**Woodland Tax Law:** a law enacted in 1954 that extended land eligibility of the Forest Crop Law to owners of small forest parcels. Entries into the WTL closed as of 1 January 1986 with enactment of the Managed Forest Law. Today about 25,000 landowners, owning more than 2.5 million acres, are enrolled in the three existing forest tax laws: Forest Crop Law, Woodland Tax Law, and Managed Forest Law. *See* ch. 70, *Wis. Stats.*

**Zero Lot Line:** the location of a building in such a manner that one or more of its sides rests directly on its lot line.

**Zone:** an area designated by an ordinance where specified uses are permitted and development standards are required.

**Zoning Inspector:** an appointed position to administer and enforce zoning regulations and related ordinances.

**Zoning Permit:** a permit issued by the land- use or zoning administrator authorizing the recipient to use property in accordance with zoning- code requirements.

Source: *Land-Use Lingo: A Glossary of Land-Use Terms*, WDNR, 2001.

Note: All references are to 1999-2000 Wisconsin Statutes.