# CHAPTER 9 UTILITIES AND COMMUNITY FACILITIES

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# **Chapter 9 - UTILITIES AND COMMUNITY FACILITIES**

### INTRODUCTION

Utilities and community facilities are important components to promoting a healthy, safe environment for individuals to live, work, and recreate. The quality and effectiveness of emergency services, health care facilities, and educational institutions are all contributing factors to the attractiveness of a community and surrounding area.

This element of the Comprehensive Plan inventories the providers, locations, uses, and capacities of the existing utilities and community facilities that serve the Town of Wilson. The existing conditions of these facilities are evaluated to determine deficiencies and ensure they are sufficient to meet the town's present and future development needs.

### TOWN OFFICIALS AND COMMITTEES

### **Town Board**

The Wilson Town Board members consist of the Town Chairperson and two Supervisors.

### **Town Staff**

The town's paid staff consists of a full-time clerk, a part-time treasurer, a part-time plumbing inspector, a part-time electrical inspector, two part-time constables, and a full-time maintenance supervisor who oversees several part-time maintenance employees.

### **Hired and Contracted Professionals**

The professionals hired or contracted by the town include an accountant (accounting firm), attorney (legal firm), building inspector, assessor, and engineer.

### **Plan Commission**

The Town Plan Commission consists of eight members with one alternate established to oversee any planning activities in the town. In regard to this Comprehensive Plan, the Plan Commission is responsible for:

- Overseeing development of the *Town of Wilson 20-Year Comprehensive Plan* and recommending the plan, and its subsequent updates, to the Town Board for adoption.
- Using discretion in determining whether proposed land use changes and zoning requests are consistent with the town's adopted comprehensive plan.
- Assisting the Town Board in utilizing, reviewing, amending and eventually updating the Comprehensive Plan.

### **Comprehensive Plan Advisory Committee**

The Comprehensive Plan Advisory Committee consists of residents and interested individuals willing to provide input into the development of the town's comprehensive plan. The committee is encouraged to:

- Provide input into the drafting of each element of the comprehensive plan to ensure content is accurate and complete.
- Encourage fellow residents to participate in the town's planning process.
- Attend meetings and various open houses designed to solicit input from the public.
- Keep the Plan Commission advised of changes that may affect the completion and ongoing updating of the town's comprehensive plan.

### **Committees**

In addition to the Plan Commission, the town has three committees overseeing and advising the Town Board on a variety of issues and topics. They are the Board of Appeals (five members plus one alternate); Park and Forestry Commission (six members plus one alternate); and the Wage and Salary Committee (four members).

# <u>UTILITIES INVENTORY AND ANALYSIS – PROVIDER, LOCATION, USE, AND CAPACITY</u>

### **Electric Service**

The town's electric service is supplied by WE Energies and Alliant Energy. An Alliant substation is located on South Business Drive on the Butzen property.

### **Natural Gas**

Natural gas service is provided by Integrys Energy Group. It is only available in the more developed parts of the town and not in the rural areas.

### **Telecommunication Facilities**

Local telephone service is provided throughout the town, with a number of service providers offering cellular and long distance telephone services to residents. Some areas of the town also have access to high-speed internet service.

Cable television is available in some of the more developed parts of the town. Satellite dish providers are also available for expanded television viewing.

There are two telecommunication towers found in the Town of Wilson. The service is becoming increasingly better for the Black River area of the town.

### **Public Water System**

All Town of Wilson residents own and maintain wells. Some homes have shared wells.

### **Sanitary Sewer Service**

Rural property owners within the Town of Wilson are responsible for owning and maintaining individual private on-site wastewater treatment systems (POWTS). These on-site septic systems and holding tanks are treatment systems utilize a subsurface infiltration system.

> COMM 83 health and safety code sets parameters, options, prohibitions and limitations for the design of POWTS. The code gives property owners the opportunity and flexibility to meet environmental performance standards with new treatment technologies where conventional systems were not previously permitted.

Heavily populated residential areas within the town are served by the Town of Wilson Sanitary District with treatment at the City of Sheboygan's Regional Wastewater Treatment Plant.

### **Storm Sewer System**

Stormwater in the town drains through a series of ditches and culverts along the town roads and highways. Some areas of the town are very flat resulting in poor drainage. Also, some agricultural areas drain to creeks. It is estimated that less than one percent of the town has curb and gutter. The town has improvement plans to work on NR 216 and NR 151 to create more drainage swales and collection facilities.

### **COMMUNITY FACILITIES AND SERVICES**

### **Administrative Facilities**

### Wilson Town Office

The Wilson Town office is located at 5935 South Business Drive. The building is utilized primarily for administration, community meetings, and elections. The structure is handicapped accessible and parking facilities are adequate. Overall, the structure is suitable for the future needs of the town. The Town of Wilson Hall is located adjacent to the Town Office with an address of 5933 South Business Drive. This building is used for larger functions, annual and/or budget meetings, elections and is available for rentals. This building is handicapped accessible but the restrooms are located on the lower level. Public facilities are shown on Map 9.1.

### **Solid Waste Disposal and Recycling Facilities**

Town residents can contract with Larry's Hauling or Veolia Environmental for weekly curbside pickup of solid waste. The town pays the disposal/tipping fees for these providers, but the residents pay for the convenience of pick-up. Residents can also drop off their waste at the town's designated site located at 4430 Meyer Court for no fee.

Town residents can also use private haulers for weekly curbside pickup of recyclables including paper, cardboard, metal, glass, plastic, newspapers, and tin. Recyclable items can also be taken to the town's designated site located at 4430 Meyer Court.

Residents of the Town of Wilson can utilize Sheboygan County facilities, located in Sheboygan and Plymouth for drop-off of hazardous waste materials. Each site is open, on a rotating basis, one day each month.

Currently these services are adequate for the town's needs; however, they will continue to be monitored for satisfaction and cost effectiveness.

### **Road and Other Maintenance**

The Town Maintenance Department, located on 4430 Meyer Court, provides limited maintenance to the town roads. The town owns some equipment and contracts with private firms or the county for all major road improvements.

Maintenance for Wilson's county highways is provided by the Sheboygan County Highway Department.

The current maintenance system is deemed adequate for the town, with equipment upgrades expected throughout the 20-year planning period.

### **Postal Services**

The Town of Wilson postal services are provided by the Sheboygan Post Office, the Sheboygan Falls Post Office, Kohler Post Office, and Oostburg Post Office.

Some of these facilities have limited parking.

### **Protective and Emergency Services**

### **Law Enforcement and Protection**

Police protection for the Town of Wilson is provided by the Sheboygan County Sheriff's Department, which is located in the Law Enforcement Building at 525 North 6th Street in the City of Sheboygan.

The department consists of several patrol divisions, including highway patrol; motorcycle patrol; boat patrol; bike patrol and a snowmobile/ATV patrol. Assistance is also provided to fire departments, rescue squads, and city and village police departments in the county.

In addition to basic protection services, the department also consists of a SWAT (Special Weapons and Tactics) Team, a Dive Team and a Multi-jurisdictional Enforcement Group (MEG Unit) specializing in drug enforcement. The Sheboygan County Sheriff's Department also participates in other community policing and outreach programs (e.g., Citizens Academy, CounterAct, etc.).

The Town of Wilson also has two elected Constables to maintain peace and order.

The police protection for the town is considered adequate with no improvements planned for the near future.

### Sheboygan County Correctional Facilities

The Sheboygan County Sheriff's Department utilizes several correctional facilities.

- The Sheboygan County Jail is found on the second floor of the Sheboygan County Law Enforcement Building, located on North 6th Street in the City of Sheboygan. The Jail is a 40-bed facility that primarily houses adult female inmates.
- The Sheboygan County Detention Center, located on South 31st Street in the City of Sheboygan is a 286-bed facility that houses adult male inmates.
- The Juvenile Detention Center, also located on the second floor of the Sheboygan County Law Enforcement Building, is a 27-bed facility that houses both male and female juvenile inmates.

### **Fire Station/Protection**

Fire protection for the Town of Wilson is provided by the Black River Fire Department and the Village of Oostburg Fire Department.

Wilson contracts with the Black River Fire Department, located at 5536 Evergreen Drive in the Town of Wilson, to provide fire protection to the northern portion of the town.

Wilson contracts with the Village of Oostburg Fire Department, located at 1130 Superior Avenue in the Village of Oostburg to provide protection for the southern portion of the town.

Fire services are accessed by calling the Sheboygan County 911 emergency dispatch system.

The Black River and Oostburg fire departments have a countywide mutual aid agreement to provide fire protection services.

Overall, the fire protection services are considered adequate at this time. Future improvement plans include updating equipment as needed and modifying the building when needed due to equipment changes.

### Insurance Service Office (ISO) - Public Protection Classification (PPC)

ISO collects information on municipal fire-protection efforts in communities throughout the United States. In each of those communities, ISO analyzes the relevant data using their Fire Suppression Rating Schedule (FSRS) and assigns a Public Protection Classification (PPC) - a number from 1 to 10. Class 1 represents the best protection, and Class 10 indicates that the area's fire protection does not meet ISO's minimum criteria.

A community's PPC depends on the analysis of several components of fire protection including:

- fire alarm and communication systems, including telephone systems, telephone lines, staffing, and dispatching systems;
- the fire department, including equipment, staffing, training, and geographic distribution of fire companies;
- the water supply system, including the condition and maintenance of hydrants, and a careful evaluation of the amount of available water compared with the amount needed to suppress fires.

The PPC classification for the Town of Wilson is a 4. This rating is reflective of the volunteer status of the fire department and response times based on location of the station.

ISO helps communities evaluate their public fire-protection services. The program provides an objective, countrywide standard that helps fire departments in planning and budgeting for facilities, equipment, and training. Throughout the United States, insurers of homes and business property use ISO's Public Protection Classifications in calculating premiums.

The PPC classification for the Town of Wilson is a 4.

### **EMS/Ambulance**



Ambulance services for the Town of Wilson are provided by Orange Cross Ambulance, Inc. or Oostburg Ambulance Service.

Both agencies provide basic and advanced ambulance service as well as critical care transfers.

The emergency volunteers, equipment and service are considered adequate by the Town of Wilson.

### **Education**

The Town of Wilson is located within the Sheboygan Area, Oostburg, Sheboygan Falls and Kohler School Districts.

**Sheboygan Area School District** Administrative Offices are located at 830 Virginia Avenue in the City of Sheboygan. Sheboygan Area school facilities include: one early learning center, 13 elementary schools, three middle schools and two high schools.

Town of Wilson students attend the following facilities:

- Jackson Elementary (grade K grade 5), 4540
   Moenning Road in Sheboygan.
- Farnsworth Middle (grade 6 grade 8), 1017 Union Avenue in Sheboygan.
- Horace Mann Middle (grade 6 grade 8), 2820 Union Avenue in Sheboygan.
- South High, (grade 9 grade 12), 3128 S. 12<sup>th</sup>
   Street in Sheboygan.



There are also numerous private education facilities found in the City of Sheboygan, which may be utilized by town residents.

**Sheboygan Falls School District** Administrative Offices are located at 220 Amherst Avenue in the City of Sheboygan Falls. School facilities include:

- Sheboygan Falls Elementary (PK grade 4), 1 Alfred Miley Avenue in Sheboygan Falls.
- Sheboygan Falls Middle (grade 5 grade 8), 101 School Street in Sheboygan Falls.
- Sheboygan Falls High (grade 9 grade 12), 220 Amherst Avenue in Sheboygan Falls.

There are also numerous private education facilities found in the City of Sheboygan Falls, which may be utilized by town residents.

**Oostburg School District** Administrative Offices are located at 410 New York Avenue in the Village of Oostburg. School facilities include:

- Oostburg Elementary (PK grade 5), 203 N. 7th St in Oostburg.
- Oostburg Middle (grade 6 grade 8), 408 New York Avenue in Oostburg.
- Oostburg High (grade 9 grade 12), 410 New York Avenue in Oostburg.

**Kohler School District** Administrative Offices along with the Elementary, Middle and High Schools are located at 333 Upper Road in the Village of Kohler.

Several children in the town may also be home schooled, rather than enrolled in the abovementioned available public and private educational facilities.

The **Lakeshore Technical College District** of the Wisconsin Technical College System encompasses the Town of Wilson and Sheboygan County. The LTC campus is located at 1290 North Avenue in the Village of Cleveland, Manitowoc County.



There are also several higher education institutions located near the town including **Lakeland College** and **UW-Sheboygan** in the City of Sheboygan and **UW-Manitowoc** and **Silver Lake College** in the City of Manitowoc.

Many of the school districts have plans for improvements on their facilities sometime in the future. Several of the structures are currently undergoing renovations. Overall the facilities and services are adequate for future growth. The town needs to remain informed of plans and changes to public school district facilities and services, along with any future plans by LTC.

### **Cemeteries**

There are six cemeteries in and around the Town of Wilson that are presently being used:

- Flader Cemetery
- Hartmann Cemetery
- Mueller Cemetery
- St. George Cemetery (private)
- Immaculate Conception Cemetery (private)
- Sunrise Memorial Gardens (private)

The public cemeteries have no space available for future needs. Town residents may also utilize public and private cemeteries located in other surrounding communities.

### Recreation

Kohler-Andrae State Park is located in the town's southeast corner. The park is one of the last natural preserves along the Lake Michigan shore, and is open for everyone to explore and enjoy. In the years following both the John M. Kohler and Terry Andrae donations, the State of Wisconsin purchased an additional 600 acres of property, bringing the total acreage of both parks combined to about 1,000 acres. Although still considered two properties with adjacent boundaries, the



parks are managed as one unit by the Wisconsin Department of Natural Resources (WDNR). Considerable development has been undertaken in the park, such as campgrounds, picnic areas, a bathhouse, nature center, trails and roads. Improving facilities such as the building of handicap accessible cabins and programs is an ongoing effort. The park offers miles of hiking/biking trails in summer, cross-country ski trails in winter and horseback riding trails year round. The Sanderling Nature Center provides educational and recreational programs during the summer.

The Jerving Conservancy is a wetland preservation project on Lakeshore Drive and West Evergreen Drive along the Black River where it empties into Lake Michigan. The conservancy is home to many shore birds including Kingfishers, Herons and Egrets. Families of muskrat, raccoon and otter can be seen playing along the river's banks. Swans, Canadian Geese and ducks of all kinds find the conservancy a safe harbor. The following parks and recreation areas are shown on Map 9.2.

# **Parks, Conservancies, and Open Space**

Kohler Andrae State Park on Beach Park Lane

Victor Gruber Memorial Fireman's Park on Evergreen Drive

Wilderness Park on Indian Mound Road. (Ruth Balzer-Schmitt Memorial Forest)

Miller Conservancy on Panther Avenue

Jerving Conservancy on Lakeshore Drive and W. Evergreen Drive

Jung Bell Tower Park on Indian Mound Road

Sommer Vista Open Space on South 12th Street

*Kletzein Park* on 10<sup>th</sup> and Riverdale

Kaufman on S. Business Drive

Paradise Valley Open Space in the Paradise Valley Subdivision

Sheboygan County Memorial Arboretum on County Road OK West

# **Lakes and Rivers**

Lake Michigan

Black River

Weedens Creek

Hartman Creek

# **>** Other Recreation Facilities

Riverdale Country Club - Golf course

# Public and Community Facilities Town of Wilson Map 9.1 Sheboygan County, Wisconsin Source: Town of Wilson; Sheboygan County; Bay-Lake Regional Planning



